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	Review of legal/regulatory barriers to community-led and community-based service delivery
	Review of accessibility of prevention, testing options, PEP, and PREP
	Mapping and review of social barriers, including stigma and discrimination and the criminalisation of certain sexual behaviours, in relation to community-led and community-based service delivery



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# List of Acronyms

AIDS Acquired immunodeficiency syndrome

ART Antiretroviral treatment

CBVCT Community-based voluntary counselling and testing

CORE Community Response to End Inequalities

EU European Union

HBV / HCV Hepatitis B virus / Hepatitis C virus

HIV Human immunodeficiency virus

LGBTQ+ Lesbian, gay, bisexual, transgender, queer, and others

MIG Migrants

MSM Men who have sex with men

NGO Non-governmental organisation

PEP Post-exposure prophylaxis

PLHIV People living with HIV

PrEP Pre-exposure prophylaxis

PUD People who use drugs

PWID People who inject drugs

TB Tuberculosis

TP Transgender people

STIs Sexually transmitted infections

SW Sex workers

UNAIDS The Joint United Nations Programme on HIV/AIDS

WP Work package





## CORE Network Members and Partner Organisations

## **CORE Network Members:**

Bulgaria - Health without Borders Association (Anna Lyubenova)

Cyprus - AIDS Solidarity Movement (Yiannis Charilaou)

Czech Republic - Czech Aids Help Society (Martin Černý, Robert Hejzák)

France - Fédération Parapluie Rouge (Berthe De Laon)

Germany - Deutsche Aidshilfe eV (Tamás Bereczky)

Greece - Positive Voice (Konstantina Papastefanaki) and Praksis (Marianella Kloka)

Hungary - Hatter Tarsasag (Bence Szabó M.)

Italy - Fondazione LILA Milano (Lella Cosmaro)

Poland - Foundation For Social Education/Fundacja Edukacji Społecznej (Magdalena Ankiersztejn-Bartczak)

Portugal - Grupo de Ativistas em Tratamentos (Mariana Vicente)

Romania - Asociatia Carusel (Nora Teodorescu) Asociatia Romana Anti Sida "ARAS" (Mihai Lixandru)

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Austria - Aids Hilfe Wien (Barbara Murero-Holzbauer)

Belgium – Sensoa (Veerle Doossche and Heleen Heysse)

Croatia – ISKORAK (Zoran Dominković)

Denmark - AIDS Fondet (Stine Bang)

Estonia - Estonian Association of People who Use Psychotropic Substances "Lunest" (Jelena Antonova)

Finland - Positiviset ry / HivFinland rf (Sini Pasanen)

Ireland - HIV Ireland (Stephen O'Hare)

Latvia - AGIHAS (Aigars Ceplitis)

Lithuania - Association of HIV Affected Women and Their Families DEMETRA (Svetlana Kulsis)

Luxembourg - HIV Berodung Croix-Rouge (Laurence Mortier)

Malta - Malta LGBTIQ Rights Movement (Joseph Mifsud Grima)

Netherlands - Dutch Hiv Association / Dutch Association of People with HIV (Thijs Albers)

Spain - Apoyo Positivo (Jorge Garrido)





## Introduction

Project CORE (Community Response to End Inequalities) is a project with the aim to reduce inequalities by enhancing community responses and addressing gaps in mainstream/recognized prevention and healthcare services, particularly in the EU Member States lacking such responses.

The project employs strategies such as capacity building, networking, exchanging good practices, and implementing innovative approaches to promote, strengthen, and integrate community-driven approaches. It focuses on reaching the most vulnerable populations that are traditionally more difficult to access testing and linkage to care to HIV, viral hepatitis, sexually transmitted infections (STIs), and tuberculosis services.

To achieve its goals, Project CORE engages key stakeholders and addresses legal, policy, and structural issues to facilitate the integration of community-driven approaches into disease prevention and health promotion strategies. It builds upon existing collaborations among regional networks and national and local organisations and leverages best practices and tools to support populations "left behind" in national responses. The project aims to integrate and harmonise community responses to the unique needs of people with multiple vulnerabilities.

Work Package 7 (WP7) is a crucial component of Project CORE and focuses on promoting policy initiatives, legal reform processes and changes in health service delivery structures in participating member states that facilitate the integration of community-led community-based initiatives into the response to HIV, viral hepatitis, STIs and tuberculosis services.

To this end, a standardised questionnaire aimed at gathering data on legal, policy and structural barriers was developed as one of the tools to analyse the current situation, identify shortcomings in national contexts and provide recommendations on enhancing available response plans.





## Methodology

This report covers the following 27 European Union Member States:

1. Austria	2. Belgium	3. Bulgaria	4. Croatia	5. Cyprus
6. Czech Republic	7. Denmark	8. Estonia	9. Finland	10. France
11. Germany	12. Greece	13. Hungary	14. Ireland	15. Italy
16. Latvia	17. Lithuania	18. Luxembourg	19. Malta	20. Netherlands
21. Poland	22. Portugal	23. Romania	24. Slovakia	25. Slovenia
26. Spain	27. Sweden.			

The section titled "Survey Analysis" is based on information provided by the CORE Network members and partner organisations. This data was collected through a standardised questionnaire and is based on publicly available information and information requested from different relevant institutions. The findings reflect the state of affairs of 2022-2023, which was the reference period for data collection.

The standardised questionnaire, which forms the primary source of data of this report, encompasses the following information sets:

## - PART 1: Overview of National Response Plans

- PART 2: HIV
  - Statistical and Epidemiological Data
  - Legal Protection and Barriers
  - Criminalisation
  - Testing
  - Self-Testing
  - PrEP and PEP
  - Access to Treatment
  - Raising Awareness and Counselling
- PART 3: STIs
  - Testing
  - Access to Treatment





- Raising Awareness and Counselling
- PART 4: HBV / HCV
  - Testing and Prevention
  - Access to Treatment
- PART 5: TB
  - Testing and Prevention
  - Access to Treatment
- PART 6: Key Populations

In addition to the questionnaire analysis, the authors carried out desk research to provide a broader perspective on relevant international and European policies, guidelines, and strategies. This complementary research ensures that the report is grounded in a robust and comprehensive evidentiary framework.





## Background

Advancements in treatment have transformed HIV into a chronic, manageable condition. However, its lifelong nature necessitates the removal of societal, legal, and regulatory barriers to ensure equitable access to testing, prevention, treatment, and care.

## Barriers to Community-Led and Community-Based Service Delivery

Community-led and community-based service delivery has proven critical in reaching populations often excluded from traditional healthcare systems, including key populations at higher risk for HIV. Despite this, substantial barriers persist, including:

- Regulatory Frameworks: In some jurisdictions, regulations limit the scope of services that
  community-based organizations can provide. For example, limitations on the ability of non-medical
  personnel to conduct HIV testing or distribute pre-exposure prophylaxis (PrEP) hinder community
  outreach efforts.
- Funding Challenges: Community-based organizations often face financial and logistical constraints that hinder their capacity to deliver comprehensive services, especially in underserved and rural areas. Although some EU states provide public funding for community-based HIV services, others rely heavily on external funding, creating instability and gaps in service delivery.
- Lack of Policy Alignment: National policies frequently fail to recognize or effectively integrate the role of community-led initiatives, resulting in gaps in service delivery and reduced accessibility for key populations.

### Accessibility of Prevention, Testing, PEP, and PrEP

The accessibility of prevention, testing, and treatment services varies significantly across regions and populations, influenced by legal, financial, and logistical factors.

- Prevention Services: Prevention strategies such as condom distribution, harm-reduction programs, and education campaigns remain underfunded in many areas. This is particularly problematic for key populations, including people who inject drugs, sex workers, and men who have sex with men.
- **Testing Options**: While facility-based testing is available in most EU countries, community-based testing and self-testing remain underutilized in several regions. National regulations in some countries restrict the use of lay providers for HIV testing, limiting community-led initiatives.
- **PEP and PrEP**: Post-exposure prophylaxis (PEP) and pre-exposure prophylaxis (PrEP) are highly effective tools for preventing HIV transmission. However, their availability is often limited by cost, lack of awareness, and restrictive eligibility criteria. National policies must prioritize the integration of these interventions into community-based healthcare systems to ensure broader reach.





## Societal Barriers: Stigma, Discrimination, and Criminalization in the EU

Societal barriers remain a significant challenge across the EU, with some disparities between Western and Eastern member states.

- Stigma and Discrimination: People living with HIV (PLHIV) and key populations face stigma and discrimination in healthcare settings and society at large. This discourages individuals from seeking testing, prevention, and treatment services.
- Criminalization of Certain Behaviours: The criminalization of behaviours such as sex work and drug use. These laws exacerbate marginalization, reduce access to services, and perpetuate cycles of social exclusion.
- **Cultural and Social Norms:** Conservative cultural attitudes in certain EU regions further alienate key populations, creating additional obstacles to accessing healthcare services.





## International and European Guidelines and Policies

#### **United Nations Guidelines**

The United Nations (UN) has long recognized the critical role of community-led and community-based organizations in advancing public health goals. Key documents such as the Political Declaration on HIV and AIDS (2021) emphasize the necessity of removing legal and regulatory barriers to equitable access to health services, including prevention tools like pre-exposure prophylaxis (PrEP) and post-exposure prophylaxis (PEP). The Sustainable Development Goals (SDGs), particularly Goal 3 (Good Health and Well-Being), directly call for universal access to healthcare, including sexual and reproductive health services, without discrimination.

The UNAIDS Global AIDS Strategy 2021-2026 - End Inequalities. End AIDS. underscores the need for member states to decriminalize behaviours and remove structural barriers that prevent access to community-based services, particularly for marginalized populations.

To address the global HIV epidemic, UNAIDS has established ambitious **95-95-95 HIV services targets** for 2025. These include ensuring that:

- 95% of all people living with HIV are aware of their status;
- 95% of those who know their status receive treatment; and
- 95% of individuals receiving treatment achieve viral suppression.

Achieving these targets requires a differentiated approach that tailors testing, prevention, and treatment strategies to the needs of diverse populations.

Complementing these service delivery goals are the **10–10–10 targets**, which focus on addressing the societal and structural barriers that perpetuate health inequities. These targets aim to ensure that by 2025:

- Less than **10**% of countries have punitive legal and policy environments that deny or limit access to services;
- Less than **10**% of people living with HIV and key populations experience stigma and discrimination;
- Less than **10%** of women, girls, people living with HIV, and key populations experience gender-based inequalities and violence.

In addition, the **30–60–80 targets** emphasize the central role of community-led and community-based organizations in achieving global HIV goals:

- 30% of testing and treatment services should be delivered by community-led organizations;
- 60% of programmes support the achievement of societal enablers should be delivered by community-led organizations; and





• **80%** of service delivery for HIV prevention programmes for key populations and women should be delivered by community-, key population-, and women-led organizations.

Together, these targets highlight the importance of creating enabling environments for equitable access to HIV services and ensuring that no one is left behind in the global effort to **End AIDS** by 2030.

#### WHO Guidelines on Community-based Services

The World Health Organization (WHO) has developed guidelines that emphasize the integration of community-based service providers into national healthcare systems. Notable among these is the WHO's Consolidated guidelines on HIV prevention, testing, treatment, service delivery and monitoring: recommendations for a public health approach which advocate for the empowerment of community-led initiatives in delivering comprehensive health services, including the distribution of PrEP and PEP, and emphasize the role of legal reform in addressing stigma and discrimination.

WHO also outlines several strategies which are critical to increasing access to HIV related services. These strategies include integration, decentralization, and task sharing:<sup>1</sup>

- Integration: Combines HIV services with other health services like tuberculosis, viral hepatitis, or STI care.
- Decentralization: Brings testing closer to patients' homes, reducing logistical barriers such as transportation costs and long waiting times.
- Task-Sharing: Empowers trained non-medical personnel to conduct testing, addressing healthcare workforce shortages.

### WHO recommendations on HIV Self-Testing

Since 2016, WHO has recommended HIV self-testing as an additional method for increasing access to testing. By 2019, it was strongly endorsed. This approach has proven particularly effective in reaching individuals who might not otherwise seek testing services. While self-testing provides valuable preliminary results, it is necessary to emphasize that its reactive result is not equal to a definitive HIV-positive diagnosis; individuals with reactive outcomes must undergo confirmatory testing by trained providers. Non-reactive results, unless contraindicated (e.g., initiation of PrEP), are generally considered final.

WHO Recommendations for HIV Self-Testing:

- Self-testing should be incorporated into national HIV testing frameworks.
- Community involvement in designing and adapting self-testing models is essential.

<sup>&</sup>lt;sup>1</sup> WHO. Consolidated guidelines on HIV prevention, testing, treatment, service delivery and monitoring: recommendations for a public health approach. July 2021, p. 30. Available at: <a href="https://www.who.int/publications/i/item/9789240031593">https://www.who.int/publications/i/item/9789240031593</a>





#### Regional Context: Europe and Central Asia

In Europe and Central Asia, The European Centre for Disease Prevention and Control (ECDC) has published a range of guidelines advocating for the decriminalization of behaviours linked to vulnerable populations and the integration of community-based services in national health systems. Its progress report on the implementation of the Dublin Declaration specifically addresses the need for policy alignment to improve prevention, testing, and treatment accessibility for key populations across Europe.

In terms of community-based services, the ECDC aligns its recommendations with WHO, advocating for community-based and self-testing as key strategies to expand coverage and ensure early diagnosis. However, several countries in the region operate with outdated national guidelines, some over five years old.

ECDC identifies several priorities for action, including:

- Updating national guidelines to reflect the latest international standards, with particular attention to key populations and testing frequency recommendations;
- Expanding available testing methods;
- Removing regulatory restrictions on who can perform HIV tests;
- · Reducing the cost of testing services; and
- Enhancing systems for monitoring and evaluation.

In addition, the EU *HIV/AIDS*, *Viral Hepatitis*, *and Tuberculosis Action Plan* (2022-2030) highlights the strategic role of community organizations in addressing epidemics. It encourages member states to reduce legal and social barriers, including stigma, through legislative reform and public health strategies.

#### Conclusion

The international and European guidelines emphasize the need for inclusive, community-driven approaches to healthcare, the removal of legal and regulatory barriers, and proactive measures to combat stigma and discrimination. However, gaps in implementation and enforcement at national levels continue to undermine these objectives. Addressing these challenges requires robust alignment of domestic policies with international and regional commitments, underpinned by legal reform and sustained investment in community-based health systems.

#### Sources:

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## Survey Analysis

## Section 1 - Overview of National Response Plans across Responding Countries

Various national response plans exist across the 27 responding countries, addressing HIV, STIs, HBV/HCV, and tuberculosis (TB). Additionally, some countries have adopted combined national response plans encompassing multiple conditions. The survey data reveals significant variation in how countries prioritize and address these public health challenges.

## Findings from the survey:

- A total of **19 countries** have dedicated national response plans for **HIV**, making it the most widely addressed condition among the responding countries.
- **14 countries** reported having a specific national response plan for **tuberculosis**, reflecting the continued public health focus on TB as a critical area of intervention.
- In contrast, only 6 countries have national response plans exclusively targeting STIs.
- 9 countries have plans addressing HBV/HCV.
- 10 countries have opted for combined national response plans, integrating strategies for HIV, HBV/HCV, and other STIs, which demonstrates a move toward more holistic and streamlined approaches to managing these interrelated health issues.

Notably, **Greece** reported having no current national response plan for any of these conditions. However, on **14 March 2024**, the Ministry of Health signed an agreement with the National and Kapodistrian University of Athens to develop a **National Action Plan for HIV**.

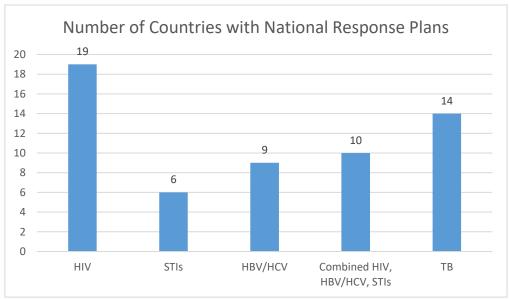






Table 1: National Response Plans

Country	HIV	STIs	HBV/HCV	Combined HIV, HBV/HCV, STIs	Tuberculosis
		Network Me	embers (CORE)		
Bulgaria	Yes (Combined HIV and STI plan)	Yes (Combined HIV and STI plan)	Yes	1	Yes
Cyprus	1	1	1	Yes	1
Czech Republic	Yes	1	1	1	1
France	1	1	1	Yes	Yes
Germany	Yes	1	1	Yes	Yes
Greece	1	1	1	1	1
Hungary	Yes	1	1	1	/
Italy	Yes	1	Yes	1	Yes
Poland	Yes	1	Yes	1	/
Portugal	Yes (Combined HIV and STI plan)	Yes (Combined HIV and STI plan)	Yes	/	Yes
Romania	Yes	1	Yes	1	Yes
Slovakia	1	1	1	Yes	1
Slovenia	Yes	1	1	1	1
Sweden	Yes	Yes	Yes	Yes	Yes
		Partner Organis	ations (NON-COR	E)	'
Austria	Yes	Yes	/	1	N/A
Belgium	Yes	1	1	1	/
Croatia	Yes	1	Yes	1	Yes
Denmark	1	1	1	Yes	Yes
Estonia	Yes	1	1	1	1
Finland	Yes	1	Yes	Expected publication in spring 2025	Yes
Ireland	1	1	1	Yes	1
Latvia	1	1	/	Yes	Yes (Included in the combined national plan)
Lithuania	Yes	Yes	1	1	Yes
Luxembourg	Yes	1	Yes	1	1
Malta	1	1	1	Yes	Yes
Netherlands	Yes	Yes	1	1	/
Spain	Yes	1	1	Yes	Yes



## Section 2 - HIV: Statistical and Epidemiological Data - Achieving the UNAIDS targets

Complete and reliable data on the UNAIDS 90-90-90 targets was reported to be available in only **19** of the **27 countries**. In the remaining **8 countries**, significant gaps were noted, with **5 countries** monitoring only one or two of the three targets, and **3 countries** not having any available data on these targets in 2022. Several countries indicated that data collection efforts were insufficient or lacked transparency. In some cases, NGOs or community-based organizations were the sole reliable sources of information, often obtained through unofficial channels.

These targets, aimed at ensuring that 90% of all people living with HIV know their status, 90% of those diagnosed receive sustained antiretroviral therapy, and 90% of those on treatment achieve viral suppression, serve as a crucial instrument to evaluate progress and identify gaps in public health responses to HIV.

Among the **19** countries with complete data, **11** countries<sup>2</sup> reported achieving the UNAIDS 90-90-90 targets by 2020<sup>3</sup>. Out of these 11 countries, **Finland** stands out as the only country reporting fulfilment of the UNAIDS 95-95-95 targets, a more ambitious goal set to be achieved by 2025.

The survey responses reveal notable disparities in the availability, transparency, and completeness of epidemiological data across the surveyed countries. While significant progress has been made in several nations, with **11 countries** achieving the 90-90-90 targets with **Finland** reaching the 95-95-95 threshold, gaps in data collection and monitoring remain a challenge. Addressing these gaps is essential for crafting informed, effective, and inclusive public health strategies that advance the integration of community-led initiatives into national responses.

Table 2: Progress in achieving the UNAIDS 90-90-90 targets

	Estimated No. of PLHIV	Awareness of HIV+ status	Administration of sustained antiretroviral therapy	Viral suppression
		Network Members (CC	DRE)	
Bulgaria	3600 (3000-4200)	86%	60%	58%
Cyprus	Not available	92%	94%	97%
Czech Republic	3980	83%	99%	97%
France	190000	85%	Not available	Not available
Germany	90800	90%	96%	96%
Greece	17175	90%	81%	73%

<sup>&</sup>lt;sup>3</sup> Belgium, Cyprus, Denmark, Finland, Germany, Italy, Netherlands, Portugal, Slovenia, Spain, Sweden



<sup>&</sup>lt;sup>2</sup> This number includes countries that reported their achievement as a percentage range, provided that the upper limit of the range met or exceeded the target.



Hungary	Not available	Not available [Unofficial estimate: 50-60%.]	Not available [Unofficial estimate: 88%]	Not available
Italy	142331	94%	94%	93%
Poland	Not available	28621 individuals	64%	Not available
Portugal	45532	92%	90%	93%
Romania	18000-22000	78-97%	61-75%	54-66%
Slovakia	Not available	1147 individuals	> 90%	Not available
Slovenia	898	90%	93%	98%
Sweden	8300	≥90%	≥98%	≥95%
		Partner Organisations (NO	N-CORE)	
Austria	8400-9000	96%	96%	89%
Belgium	19230	97%	94%	98%
Croatia	1800	81%	98%	98%
Denmark	6800	91%	92%	98%
Estonia	Not available	85-90%	80-85%	85%
Finland	3500	96%	96%	96%
Ireland	Not available	Not available	Not available	Not available
Latvia	Not available	73%	64%	Not available
Lithuania	3600	66%	42%	Not available
Luxembourg	1455	85%	95%	82%
Malta	568	Not available	Not available	Not available
Netherlands	24400	94%	96%	96%
Spain	150000	93%	97%	90%

## Section 3 - HIV: Legal Protection and Barriers

General Note: Several responses in this section were adjusted by the authors following an analysis of the referenced national legislation or further clarifications provided by partner organizations. These adjustments were made to ensure the accuracy and consistency of the data presented. The rationale for each adjustment is documented in **Table 3 below**, providing a transparent overview of the decision-making process.

#### 1. HIV-Specific Antidiscrimination protection

HIV-specific anti-discrimination legislation was reported in **3 countries**, reflecting a notable step forward in addressing the rights of people living with HIV (PLHIV). This achievement underscores the progress being made toward creating inclusive legal frameworks that directly target HIV-related stigma and discrimination. These countries have implemented specific legislative measures:

- Greece: Article 47 of Law 4997/2022 explicitly prohibits discrimination in access to employment against PLHIV. This provision represents a targeted effort to safeguard the employment rights of PLHIV, addressing one of the most critical areas where discrimination often occurs.
- Italy: Legge 5 giugno 1990, n. 135 (Law of June 5, 1990, No. 135), titled "Programma di interventi urgenti per la prevenzione e la lotta contro l'AIDS" (Program of urgent interventions for the prevention and fight against AIDS), provides a legal foundation for anti-discrimination efforts. This

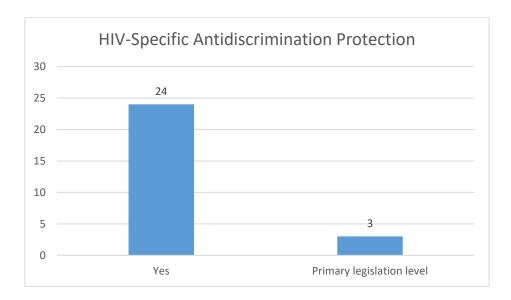




early legislative action showcases Italy's commitment to addressing AIDS-related issues, including protecting the rights of PLHIV.

 Romania: Government Ordinance No. 137/2000 comprehensively prohibits discrimination on a wide array of grounds, including HIV-positive status. It explicitly forbids any differentiation, exclusion, or restriction based on HIV-positive status, ensuring equal recognition and protection of rights across various domains, including political, economic, social, and cultural life. Discrimination, whether direct or indirect, is actively sanctioned under the law.<sup>4</sup>

In addition, several countries highlighted that while they do not have HIV-specific provisions in their national laws, their anti-discrimination legislation includes open-ended lists of protected grounds. These provisions allow for broader interpretation and potential protection for PLHIV, representing a positive mechanism to address discrimination in a flexible and inclusive manner.



### 2. Health Status or Disability Antidiscrimination Protection Extending to PLHIV

Legal provisions protecting against discrimination based on health status or disability were reported as extending to PLHIV in **23 countries**, reflecting substantial progress in ensuring the rights of PLHIV are upheld. These protections are implemented across various levels of legislation:

• 20 countries indicated protections at the primary legislation level, marking a significant step forward in addressing discrimination. These laws provide clear and actionable frameworks that can directly combat stigma and protect the rights of PLHIV in areas like employment, healthcare, and education.

21



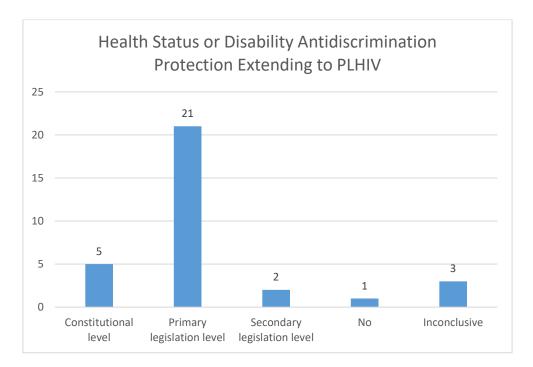
<sup>4</sup> https://leglobal.law/countries/romania/employment-law/employment-law-overview-romania/04-anti-discrimination-laws/#:~:text=137%2F2000%20prohibits%20any%20difference,or%20any%20other%20criterion%2C%20aiming)



• 6 countries reported protections at the constitutional level, embedding anti-discrimination principles into the highest legal authority. This foundational commitment strengthens the legal standing of such protections and demonstrates a broader focus on equality.

Additionally, **2 countries** noted protections at the **secondary legislation level**, representing a more detailed and operationalized approach to implementing anti-discrimination measures.

However, **3 countries** provided **inconclusive responses**, indicating that it remains **unclear whether protection on the grounds of health status or disability explicitly extends to PLHIV under national law. 1 country (Malta)** explicitly reported the absence of any protections and specified that the definition of disability is tied to the United Nations Convention on the Rights of Persons with Disabilities (UNCRPD), which is not reasonably expected to include HIV if tested in a Maltese court.



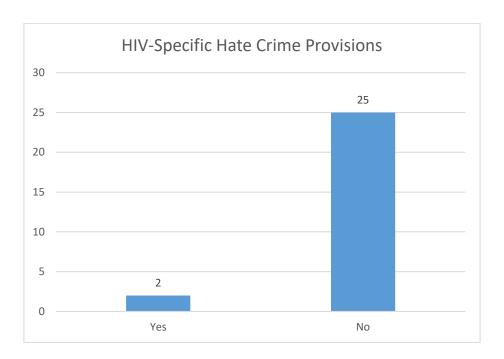
## 3. HIV-Specific Hate Crime Provisions

HIV-specific hate crime provisions are notably absent in the majority of surveyed countries, with **25 out of 27** indicating no such legal measures. This highlights a significant gap in addressing hate crimes targeting people living with HIV (PLHIV) at a legislative level. **2 countries (Romania** and **Spain)**, however, have introduced HIV-specific hate crime provisions, reflecting progressive efforts to acknowledge and address the specific vulnerabilities of PLHIV.

In addition, partner organizations from 6 other countries initially indicated the existence of HIV-specific hate crime provisions. However, based on the analysis of referenced national legislation or further specifications provided, these answers were adjusted by the authors to align with the documented legal frameworks. Detailed reasoning for these adjustments is provided in Table 3 below.







## 4. Hate Crime Provisions Protecting LGBTQ+ Individuals

Explicit hate crime provisions<sup>5</sup> protecting LGBTQ+ individuals were reported to be present in **19** countries, indicating significant progress in safeguarding LGBTQ+ rights and addressing targeted violence.

**5** countries indicated indirect protection by recognizing hate crimes against LGBTQ+ individuals as aggravated circumstances within broader crime laws. While this offers some level of protection, these measures lack the visibility and specificity of explicit legal provisions.

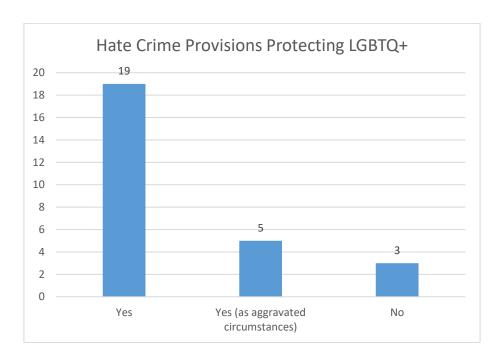
**3 countries** reported the absence of such protections, highlighting gaps in legal frameworks that leave LGBTQ+ individuals vulnerable.

The widespread inclusion of protections in most surveyed countries (24 out of 27) is encouraging. However, countries without explicit provisions or relying on indirect measures present opportunities for legal reform and advocacy.

<sup>&</sup>lt;sup>5</sup> The response **"yes"** in some cases includes jurisdictions where the LGBTQ+ community is protected through an openended list of grounds, offering a degree of flexibility in addressing hate crimes.







### 5. Available Legal Remedies (Discrimination)

The availability of legal remedies for addressing discrimination was reported across the surveyed countries as follows:

**Legal Action (27 countries)**: All surveyed countries provide the option of pursuing legal action, establishing a universal baseline mechanism for individuals seeking justice against discrimination. This reflects a strong commitment to enabling judicial recourse.

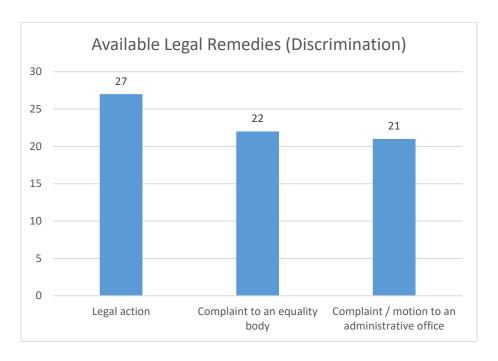
Complaint to an Equality Body (22 countries): A significant majority of countries reported the availability of filing a complaint with an equality body. These specialized institutions play a crucial role in addressing discrimination, often offering a more accessible and specialized avenue compared to formal legal proceedings.

Complaint/Motion to an Administrative Office (21 countries): Almost all countries provide the option to submit complaints or motions to administrative offices, serving as a preliminary or complementary mechanism for addressing grievances. This route is particularly important for individuals seeking remedies without engaging in lengthy legal processes.

The data highlights the presence of diverse remedies in most countries, ensuring multiple pathways for addressing discrimination. However, the differences in reported availability of specific remedies suggest opportunities for standardizing approaches and strengthening less utilized mechanisms, such as administrative remedies.







## 6. Legislation Providing a Basis for Discrimination Against PLHIV

The survey responses reveal that **10** countries reported some form of legal basis for discrimination against people living with HIV (PLHIV). The distribution across these countries is as follows:

- Constitutional Level (1 country): Finland
- Primary Legislation Level (3 countries): Cyprus, Poland, Romania
- Multiple Levels (4 countries) (i.e., discrimination is embedded in primary and other levels of legislation): Austria, Bulgaria, Czech Republic, Slovakia, Spain
- Secondary Legislation Level (1 country): Croatia

Despite these findings, **17 countries** explicitly stated that no legislation provides a basis for discrimination against PLHIV. This majority demonstrates progress in upholding principles of equality and non-discrimination.

The data underscores the need for targeted advocacy and legislative reforms in these **10** countries to eliminate provisions that allow for discrimination against PLHIV. These laws, whether explicit or implicit, undermine efforts to combat stigma and ensure equal access to rights and services for PLHIV.





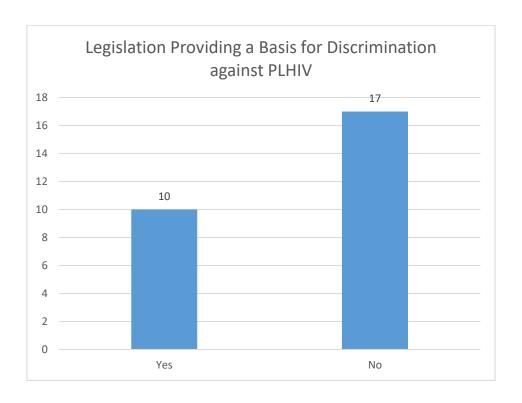


Table 3: HIV Legal Protection and Barriers

	Is there a national law prohibiting discrimination of people on the grounds of HIV?	Is there a national law prohibiting discrimination on the grounds of health status or disability, which would extend to protection against discrimination of PLHIV?	Are there specific hate crime provisions in the Criminal Code that protect against crimes motivated by prejudice against PLHIV?	Are there hate crime provisions in the Criminal Code that protect against crimes motivated by prejudice against LGBTQ+ people?	What legal or other remedies are available to PLHIV when they are discriminated against?	Are there any legal provisions that discriminate against PLHIV or can provide basis for discrimination against PLHIV?
		Netwo	ork Members (C	ORE)		
Bulgaria	No	☐ Yes, at the primary legislation level	No	Yes	□ Complaint to an equality body □ Legal action	☐ Yes, at the primary legislation level ☐ Yes, at the secondary





						legislation level	
Cyprus	No	Inconclusive*	No	Yes	☐ Complaint / motion to an administrative office ☐ Complaint to an equality body ☐ Legal action	☐ Yes, at the primary legislation level	
	* Unclear wheth	ner protection on the grour	nds of health sta	tus/disability exte	ends to PLHIV under nation	nal law.	
Czech	No	☐ Yes, at the	No	Yes	☐ Complaint / motion	☐ Yes, at the	
Republic		constitutional level  Yes, at the primary legislation level			to an administrative office  Complaint to an equality body  Legal action	primary legislation level  Yes, at the secondary legislation	
						level	
France	No	☐ Yes, at the constitutional level ☐ Yes, at the primary legislation level*	No**	Yes	☐ Complaint / motion to an administrative office ☐ Complaint to an equality body ☐ Legal action	No	
	* A novement adjust	 ted by the authors based o	n logislation rof	ioropood by the re		tion: Low No	
	90-602 of July 3 disability ** Answer adjus	12, 1990 relating to the prosted by the authors based s not provide specific provi	otection of peop on further descr	le against discrim	ination based on their stat y the responding partner o	e of health or	
Germany	No*	☐ Yes, at the primary legislation level	No	Yes	☐ Complaint / motion to an administrative office ☐ Complaint to an equality body ☐ Legal action	No	
		ted by the authors because specific list of protected gr					
Greece	☐ Yes, at the primary legislation level	☐ Yes, at the primary legislation level ☐ Yes, at the secondary legislation level	No	Yes	☐ Complaint / motion to an administrative office ☐ Complaint to an equality body ☐ Legal action	No	
Hungary	No*	☐ Yes, at the primary legislation level	No**	Yes	☐ Complaint to an equality body ☐ Legal action	No	
	* Answer adjus	ted by the authors because	the legislation	referenced by the	responding partner organ	nisation did not	
		specific list of protected gr					
	protected grounds, which however is an open-ended list protecting also "any other status".						





	** Answer adjusted by the authors because the legislation referenced by the responding partner organisation did not							
	contain an HIV-specific list of protected grounds: Section 332 of the Hungarian Criminal Code does not explicitly							
	include HIV in its list of grounds protected against hate crime; however, it is an open-ended list protecting also other							
	"certain groups	of society".						
Italy	☐ Yes, at the primary legislation level	☐ Yes, at the constitutional level	No	Yes (as aggravated circumstance in other crimes)	☐ Complaint / motion to an administrative office ☐ Complaint to an equality body ☐ Legal action	No		
Poland	No	☐ Yes, at the constitutional level	No	No	Legal action	☐ Yes, at the primary legislation level		
Portugal	No	☐ Yes, at the primary legislation level*	No**	Yes	☐ Complaint / motion to an administrative office ☐ Complaint to an equality body ☐ Legal action	No		
	* Answer adjust	ted by the authors because	the legislation	referenced by the	responding partner organ	isation is a		
		ırce: Act No. 46/2006						
		sted by the authors based			the responding partner o	rganisation:		
		foreseen in Portuguese la						
Romania	☐ Yes, at the primary legislation level*	☐ Yes, at the primary legislation level*	Yes	Yes	☐ Complaint / motion to an administrative office ☐ Complaint to an equality body ☐ Legal action	☐ Yes, at the primary legislation level**		
	* Answer adjust	ted by the authors because	the legislation	referenced by the	responding partner organ	isation is a		
	primary law sou	rce: Act No. 286/2009 (the	e Romanian Crir	ninal Code).				
	** Answer adjus	sted by the authors based	on further descr	iption provided by	the responding partner o	rganisation		
		d (primary law sources): A		,325^1, and 353	of the Criminal Code (as a	mended by the		
	<b>u</b> ,	inance No. 28 of 18 March	, 					
Slovakia	No	☐ Yes, at the primary legislation level	No	No	☐ Complaint / motion to an administrative office ☐ Legal action	☐ Yes, at the primary legislation level ☐ Yes, at the secondary legislation level		
Slovenia	No	☐ Yes, at the primary legislation level	No	Yes (as aggravated circumstance in other crimes)	☐ Complaint / motion to an administrative office ☐ Complaint to an equality body ☐ Legal action	No		





Sweden	contain an HIV- of protected gro	☐ Yes, at the primary legislation level ted by the authors because specific list of protected gr bunds; it is, however, an op	ounds: Article 2 en-ended list pi	of the Swedish Crotecting also "oth	Constitution does not includer circumstance affecting	de HIV in its list the individual".	
		Partner Or	ganisations (NC	N-CORE)			
Austria	No	☐ Yes, at the primary legislation level	No	No*	☐ Complaint / motion to an administrative office ☐ Complaint to an equality body ☐ Legal action	☐ Yes, at the primary legislation level ☐ Yes, at the secondary legislation level	
	* There are no specific hate crime provisions for PLHIV or LGBTIQ+ persons, but the legal interests, e.g. freedom or the most personal sphere of life, are protected by the Criminal Code.						
Belgium	No	☐ Yes, at the primary legislation level	No	Yes (as aggravated circumstance in other crimes)	☐ Complaint to an equality body ☐ Legal action	No	
Croatia	No	☐ Yes, at the primary legislation level	No	Yes (as aggravated circumstance in other crimes)	☐ Complaint / motion to an administrative office ☐ Complaint to an equality body ☐ Legal action	Yes, at the secondary legislation level	
Denmark	No	Inconclusive (i.e., potentially, but no legal precedent has been established yet)	No*	Yes	☐ Complaint / motion to an administrative office ☐ Complaint to an equality body ☐ Legal action	No	
	* Answer adjusted by the authors based on further description provided by the responding partner organisation: The Hate Crime Act doesn't specifically mention discrimination against HIV, but there have been rulings on the basis of HIV and AIDS-related insults.						
Estonia	No*	☐ Yes, at the primary legislation level**	No***	Yes	☐ Complaint / motion to an administrative office ☐ Complaint to an equality body ☐ Legal action	No	





	Treatment Act) relate to the general prohibition of discrimination on various grounds, including nationality, race, sex, language, etc. However, there is no direct mention of protection of PLHIV from discrimination.  *** Answer adjusted by the authors based on further description provided by the responding partner organisation: In other words, there is no law in Estonia that directly and specifically mentions the protection of PLHIV from discrimination. However, there are several fundamental laws that provide general protection against discrimination on the grounds of health status and disability, which includes HIV-positive people.  *** Answer adjusted by the authors because the legislation referenced by the responding partner organisation did not contain an HIV-specific list of protected grounds: Section 151, 152, and 153 of the Estonian Criminal Code do not explicitly include HIV in their list of grounds protected against hate crime.					
Finland	No	☐ Yes, at the primary legislation level	No	Yes (as aggravated circumstance in other crimes)	☐ Complaint / motion to an administrative office ☐ Complaint to an equality body ☐ Legal action	Yes, at the constitutional level
Ireland	No	☐ Yes, at the primary legislation level	No	Yes	☐ Complaint / motion to an administrative office ☐ Complaint to an equality body ☐ Legal action	No
Latvia	No Inconclusive* No Yes* □ Legal action No  * Unclear whether protection on the grounds of health status/disability extends to PLHIV under national law.  ** Answer adjusted by the authors based on the legislation referenced by the responding partner organisation:  Section 150 of the Latvian Criminal Code					
Lithuania	No	□ Yes, at the primary legislation level	No	Yes	☐ Complaint / motion to an administrative office ☐ Complaint to an equality body Legal action	No
Luxembourg	No	☐ Yes, at the primary legislation level*	No	Yes**	☐ Complaint / motion to an administrative office ☐ Legal action	No
* Answer adjusted by the authors based on further description provided by the responding partner of criminal law code prohibits discrimination on the basis of health status (art. 454 et suivants Code Pérprohibition of discrimination protects individuals as well as communities. Different sentences are prodifferent type of behaviours constituting discrimination.  ** Answer adjusted by the authors based on the legislation referenced by the responding partner or Section 457-1 and 454 of the Criminal Code of Luxembourg.					454 et suivants Code Pén fferent sentences are prov	al). The ided for
Malta	No	No	No	Yes	☐ Legal action	No
Netherlands	No*	☐ Yes, at the primary legislation level	No**	Yes	☐ Complaint / motion to an administrative office ☐ Complaint to an	No

\* Answer adjusted by the authors based on further description provided by the responding partner organisation: The



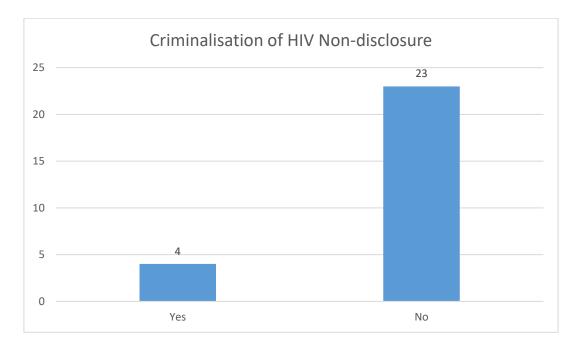


					equality body  ☐ Legal action		
	* Answer adjust	Answer adjusted by the authors because the legislation referenced by the responding partner organisation did not					
	contain an HIV-	contain an HIV-specific list of protected grounds: Article 1 of the Dutch Constitution does not include HIV in its list of					
	protected grounds; it is, however, an open-ended list protecting also "any other grounds whatsoever".						
	** Answer adjusted by the authors because the legislation referenced by the responding partner organisation did not						
	contain an HIV-specific list of protected grounds (Criminal Code of the Netherlands)						
Spain	No	☐ Yes, at the	Yes	Yes	☐ Complaint / motion	$\square$ Yes, at the	
		constitutional level			to an administrative	primary	
		☐ Yes, at the primary			office	legislation	
		legislation level			☐ Complaint to an	level	
		☐ Yes, at the			equality body	$\square$ Yes, at the	
		secondary legislation			☐ Legal action	secondary	
		level				legislation	
						level	

## Section 4 - HIV: Criminalisation

## 1. Criminalisation of HIV Non-disclosure

The survey responses reveal a mixed approach to the criminalisation of HIV non-disclosure. A total of **4 countries** criminalise non-disclosure. However, **23 countries** responded that HIV non-disclosure is not criminalised reflecting reliance on broader public health strategies.

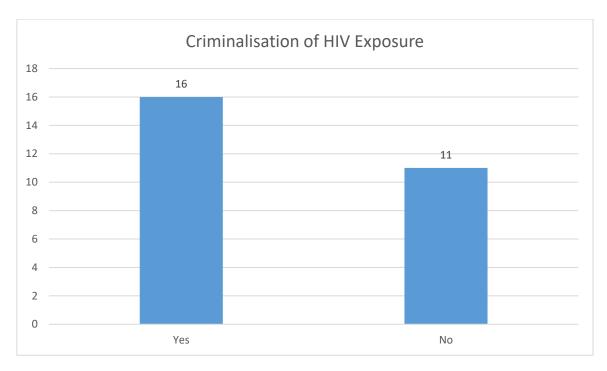






## 2. Criminalisation of HIV Exposure

Criminalisation of HIV exposure remains a notable legal mechanism in **16 countries**. These jurisdictions treat the act of exposing others to HIV, regardless of transmission, as a matter of public health and legal concern. However, **11 countries** have opted against criminalisation of HIV exposure, potentially emphasizing prevention or alternative non-criminal approaches to managing HIV-related risks. This split suggests differing legal philosophies and public health strategies across responding countries.



## 3. Criminalisation of HIV Transmission

The criminalisation of HIV transmission is the most prevalent among the surveyed categories. A total of **20 countries** report criminalising intentional or negligent transmission of HIV. This legal approach reflects a strong consensus on addressing HIV transmission through punitive measures. Conversely, **7 countries** do not criminalise HIV transmission, choosing instead to focus on non-punitive strategies, such as enhancing prevention programs and promoting awareness. This difference highlights the ongoing debate over the effectiveness of criminalisation versus public health approaches.

Closer look: Even in the 7 countries, where HIV transmission was reported as not criminalised, there were often clarifications of previous cases of PLHIV being accused of / prosecuted due to "causing serious bodily harm". These survey responses suggest that while direct criminalisation of HIV transmission may not exist in these jurisdictions, prosecutions under alternative legal frameworks are either uncommon in practice or lack documented case-study data. Below, we present an overview of additional specifications provided in the survey responses:

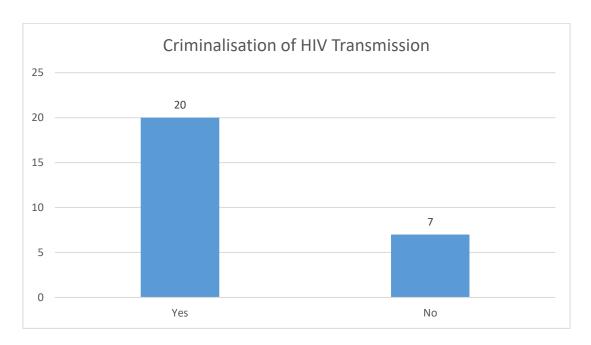
- **Greece:** There were some incidents in 2012 when some women were accused of causing serious body harm to other people due to non-disclosure, exposure and transmission of HIV.





- **Portugal:** No further specification.
- **Belgium:** Currently, there is no explicit criminal legislation regarding HIV transmission, exposure, or non-disclosure. General criminal laws have been used to prosecute, but prosecution is rare. On 8 April 2026, a new law is becoming effective, and it will criminalise wilful transmission (not exposure or non-disclosure
- Denmark: Non-disclosure/wilful transmission and unprotected intercourse were previously illegal actions for PLHIV under penal code § 252, but the law was later repealed and annulled. Penal code § 252 states that: "[...] anyone who recklessly causes the risk of someone becoming infected with a life-threatening and incurable disease is punished with imprisonment". However, HIV is no longer acknowledged as a "life-threatening and incurable disease" according to Danish law, which indicates no penalty for wilful transmission of HIV. Wilful transmission is only illegal in cases of non-sexual transmission (e.g., bloodwork or in health care facilities).
- **Ireland:** One reported conviction for knowingly transmitting HIV under Section 4 of the Non-Fatal Offences Against the Person Act 1997 (S.4 Causing Serious Harm) (two counts) was successfully prosecuted in 2018. However, following a Supreme Court decision in 2024, the conviction has been overturned. As a result, no reported case has been successfully prosecuted under S.4 of the Act. This does not preclude future suspected knowing transmission from being prosecuted under this criminal code provision, but there are no specific laws on HIV non-disclosure, transmission or exposure.
- **Luxembourg:** We do not have laws specifically criminalizing HIV transmission or non-disclosure. The only relevant provision in our legislation is within the criminal code under the prohibition of rape. This provision allows for an increased sentence in cases where rape leads to a disease or permanent work incapacity (Article 376 of the Code Pénal). This provision was introduced into the law in 2023.
- Netherlands: Throughout, Netherlands' activists used both legal and policy actions, challenging the individual prosecutions one by one while also building the case against prosecutions in general with the Departments of Health and Justice. This culminated in the successful Supreme Court decisions of 2005 and 2007, where the Supreme Court ruled that the existing law was inappropriate. The Departments of Health and Justice and Interior Affairs declined to create a new law to cover the issue, because they had been provided with the expert report 'Detention or Prevention' and considered criminal proceedings as counterproductive. There was also a successful and highly publicized prosecution in Groningen in 2007/2008 for (very unusual) intentional transmission, involving drugging men and injecting them with blood from someone with HIV. The case fell within the guidelines of the 2004 report for what might be appropriately prosecuted.





## 4. Existence of HIV-specific Training or Guidelines for Police, Prosecutors, and Judges

The availability of HIV-specific training or guidelines for law enforcement and judicial actors remains scarce. A majority of surveyed countries (22 countries) reported having no such training or guidelines in place. Of the remaining countries, only a small number (3 countries) reported the existence of both training and guidelines, while 1 single response was noted for providing only training. One country reported having no available information. This lack of targeted training may pose a challenge to effectively implementing HIV-related legal measures while respecting human rights.

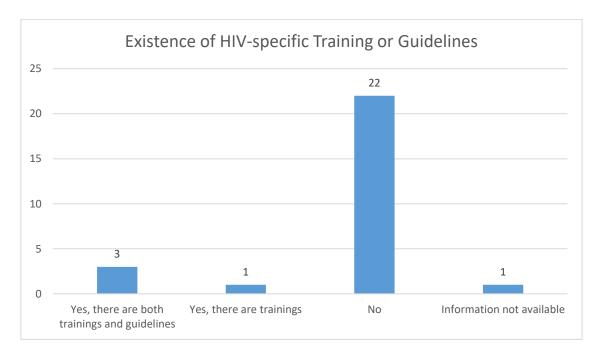






Table 4: HIV Criminalisation

	HIV non-disclosure	Exposure	Transmission	HIV-specific training or guidelines
		Network Membe	rs (CORE)	
Bulgaria	No	Yes	Yes	No
Cyprus	Yes	Yes	Yes	No
Czech Republic	No	Yes	Yes	No
France	No	No	Yes	Yes, there are both trainings and guidelines
Germany	No	No	Yes	No
Greece	No	No	No	No
Hungary	No	No	Yes	No
Italy	No	Yes	Yes	No
Poland	No	Yes	Yes	No
Portugal	No	No	No	Yes, there are trainings
Romania	Yes	Yes	Yes	No
Slovakia	Yes	Yes	Yes	No
Slovenia	No	Yes	Yes	No
Sweden	Yes	Yes	Yes	No
		Partner Organisations	s (NON-CORE)	
Austria	No	Yes	Yes	Information not available
Belgium	No	No	No (Subject to change effective 8 April 2026 due to legislative reform)	No
Croatia	No	No	Yes	No
Denmark	No	No	No	No
Estonia	No	Yes	Yes	Yes, there are both trainings and guidelines
Finland	No	Yes	Yes	No
Ireland	No	No	No	No
Latvia	No	Yes	Yes	No
Lithuania	No	Yes	Yes	No
Luxembourg	No	No	No	No
Malta	No	Yes	Yes	No
Netherlands	No	No	No	No
Spain	No	Yes	Yes	Yes, there are both trainings and guidelines



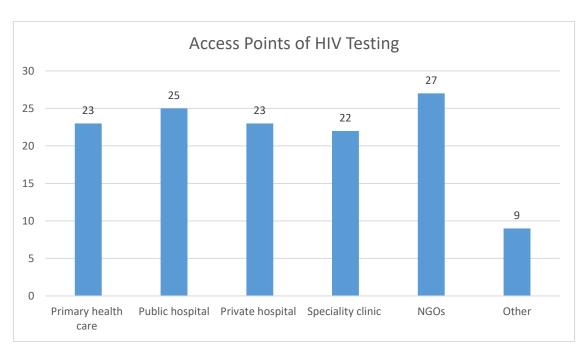


## Section 5 - HIV: Testing

### 1. Access Points of HIV Testing

The survey responses indicate that HIV testing is broadly accessible across a variety of service platforms in the surveyed countries. NGOs were the most frequently reported providers, with all 27 countries indicating their significant involvement in delivering HIV testing services. Public hospitals and private hospitals also serve as significant access points, identified in 25 countries and 23 countries, respectively. Similarly, primary health care facilities (23 countries) and specialty clinics (22 countries) also play a pivotal role in decentralizing HIV testing services and expanding their availability.

Notably, **9 countries** reported **"Other"** settings as access points for HIV testing. These were further specified to include facilities such as analysis laboratories, screening and diagnostic centres, sexual health centres, and harm reduction centres, showcasing innovative approaches to reaching underserved and high-risk populations.



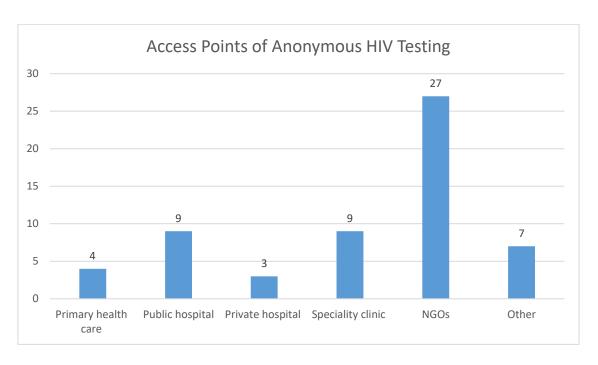
## 2. Access Points of Anonymous HIV Testing

Anonymous HIV testing is predominantly facilitated by NGOs, with all 27 countries<sup>6</sup> confirming their role in offering such services. Public hospitals and specialty clinics also contribute significantly, as reported by 9 countries each. By contrast, private hospitals and primary health care facilities were less frequently mentioned, identified by 3 and 4 countries, respectively. Furthermore, 7 countries highlighted "Other" settings as key providers of anonymous testing, highlighting alternative approaches to ensure confidentiality and access.

<sup>&</sup>lt;sup>6</sup> Including Slovenia which reported that a date of birth is required even in case anonymous HIV testing.







#### 3. Cost of HIV Testing

The survey responses regarding the cost accessibility of HIV testing indicate variations in the availability of free-of-charge options across countries; specifically:

- **11 countries** reported that there are options available for both non-anonymous and anonymous testing at no cost.
- 9 countries indicated that free-of-charge testing options are available only for anonymous testing.
- 2 countries stated that free-of-charge testing options are limited to non-anonymous testing.
- In **1** country, patients are always required to contribute to the cost of HIV testing, irrespective of its nature. This response was provided by the partner organisation from Netherlands, which further specified that exceptions apply to certain key populations (e.g., MSM, sex workers, youth) that have access to HIV testing at no cost.
- **4 countries** provided "Other" answers that could not be categorised in the above answer groups, reflecting unique circumstances:
  - o In **Hungary**, free HIV testing is only available through NGOs and specialty clinics.
  - o In **Italy**, HIV testing is free only through NGOs and select hospitals, while other hospitals charge a partial fee in the form of a "ticket".
  - o In **Romania**, free HIV testing is limited to anonymous testing through NGOs (anonymous) and specific public hospitals (depending on the location).





o In **Slovenia**, free HIV testing is offered solely through 3 NGOs, while public healthcare only provides free testing under certain conditions.

It is important to note that the availability of free testing, as outlined above, does not imply that all non-anonymous and/or anonymous testing is universally free within the respective countries. Rather, the survey responses shall be understood to mean that free-of-charge options are available to individuals seeking it (i.e., under specific conditions/in specific settings).

Supplementary information provided through the survey highlights that costs may vary based on factors such as the type of facility, geographic location, or the demographics of the population being served. Consequently, the categorization above reflects the general availability of free testing options rather than an exhaustive portrayal of HIV testing costs across all contexts.

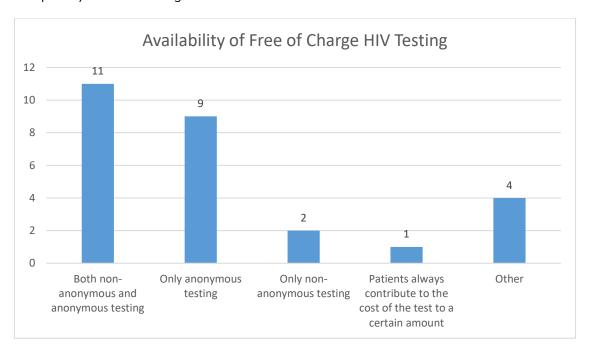


Table 5: HIV Testing

	Where can key populations access HIV Testing?	Where can key populations access anonymous HIV testing?	Is HIV testing free of charge?
	٨	letwork Members (CORE)	
Bulgaria	☐ Primary health care	□NGOs	Yes, but only anonymous testing is
	☐ Public hospital	☐ Other (Health inspectorates)	free of charge
	☐ Private hospital		
	☐ Speciality clinic		
	□NGOs		
	☐ Other (Private labs and 14		





	☐ Public hospital ☐ Private hospital		free of charge
Italy Poland	☐ Public hospital ☐ NGOs ☐ Other (Clinical analysis laboratories where any blood tests may be undertaken.) ☐ Primary health care	☐ Public hospital (Only specific facilities) ☐ NGOs	HIV testing is free of charge in NGOs and some hospitals; in some other hospitals people contribute to the cost to a certain amount (ticket), depending on the Regions. In private healthcare clinics people pay the full amount of the test. Some tests (PCR, etc.) are not free of charge.  Yes, but only anonymous testing is
Hungary	<ul><li>□ Private hospital</li><li>□ Speciality clinic</li><li>□ NGOs</li><li>□ Other (Private laboratories)</li></ul>	☐ Speciality clinic ☐ NGOs ☐ Other (Private laboratories)	HIV testing is only free in NGOs and speciality clinics.
Greece	<ul> <li>□ Primary health care</li> <li>□ Public hospital</li> <li>□ Private hospital</li> <li>□ Speciality clinic</li> <li>□ NGOs</li> </ul>	□NGOs	Yes, all types of HIV testing are free of charge
Germany	<ul> <li>□ Primary health care</li> <li>□ Public hospital</li> <li>□ Private hospital</li> <li>□ Speciality clinic</li> <li>□ NGOs</li> </ul>	☐ Primary health care ☐ Public hospital ☐ Private hospital ☐ Speciality clinic ☐ NGOs	Yes, but only non-anonymous testing is free of charge
France	☐ Primary health care ☐ Public hospital ☐ Private hospital ☐ Speciality clinic ☐ NGOs ☐ Other: (Analysis laboratories, Free Information Screening and Diagnostic Centre (CeGIDD), Sexual health centre)	□ NGOs □ Other (Free Information, Screening and Diagnostic Centre (CeGIDD)	Yes, all types of HIV testing are free of charge
Czech Republic	<ul> <li>□ Primary health care</li> <li>□ Public hospital</li> <li>□ Private hospital</li> <li>□ Speciality clinic</li> <li>□ NGOs</li> </ul>	□ NGOs	Yes, all types of HIV testing are free of charge
Cyprus	☐ Primary health care ☐ Public hospital ☐ Private hospital ☐ Speciality clinic ☐ NGOs	☐ Public hospital ☐ Speciality clinic ☐ NGOs	Yes, but only anonymous testing is free of charge
	governmental health care inspectorates)		





	☐ Speciality clinic☐ NGOs		
Portugal	☐ Primary health care ☐ Public hospital ☐ Private hospital ☐ NGOs	□NGOs	Yes, all types of HIV testing are free of charge
Romania	☐ Public hospital ☐ NGOs ☐ Other (Directions of Public Health (present in every city))	☐ NGOs ☐ Other (Directions of Public Health (present in every city))	HIV testing is free in NGOs (anonymous) and certain public hospitals (differs based on location)
Slovakia	☐ Primary health care ☐ Public hospital ☐ Private hospital ☐ Speciality clinic ☐ NGOs	□ Speciality clinic □ NGOs	Yes, but only anonymous testing is free of charge
Slovenia	☐ Primary health care ☐ Public hospital ☐ Private hospital ☐ Speciality clinic ☐ NGOs	☐ Public hospital ☐ NGOs (but requires date of birth)	HIV testing is free in 3 NGOs; in public healthcare HIV testing is only free when certain conditions are met
Sweden	<ul> <li>□ Primary health care</li> <li>□ Public hospital</li> <li>□ Private hospital</li> <li>□ Speciality clinic</li> <li>□ NGOs</li> </ul>	☐ Primary health care ☐ Public hospital ☐ Private hospital ☐ Speciality clinic ☐ NGOs	Yes, all types of HIV testing are free of charge
	Partne	er Organisations (NON-CORE)	
Austria	☐ Primary health care ☐ Public hospital ☐ Private hospital ☐ Speciality clinic ☐ NGOs ☐ Other (Laboratory)	□ NGOs (Aids Hilfe)	Yes, but only non-anonymous testing is free of charge  Antigen/antibody tests at AIDS Hilfen are also free of charge.
Belgium	☐ Primary health care ☐ Speciality clinic ☐ NGOs	□ Speciality clinic □ NGOs	Yes, but only anonymous testing is free of charge
Croatia	☐ Primary health care ☐ Public hospital ☐ Private hospital ☐ Speciality clinic ☐ NGOs ☐ Other (VCTs at Public Health Institutes)	□ NGOs □ Other (VCTs at Public Health Institutes)	Yes, all types of HIV testing are free of charge
Denmark	☐ Primary health care ☐ Public hospital ☐ NGOs	□ Public hospital □ NGOs	Yes, all types of HIV testing are free of charge
Estonia	□ Public hospital □ Private hospital	□ Speciality clinic □ NGOs	Yes, but only anonymous testing is free of charge





	☐ Speciality clinic ☐ NGOs ☐ Other (Harm reduction centres, substitution therapy centres for drug users)		
Finland	☐ Primary health care ☐ Public hospital ☐ Private hospital ☐ Speciality clinic ☐ NGOs	☐ Primary health care (but very difficult if not impossible) ☐ Public hospital (but very difficult if not impossible) ☐ NGOs	Yes, all types of HIV testing are free of charge
Ireland	☐ Primary health care ☐ Public hospital ☐ Private hospital ☐ Speciality clinic ☐ NGOs	□NGOs	Yes, all types of HIV testing are free of charge
Latvia	☐ Primary health care ☐ Public hospital ☐ Private hospital ☐ Speciality clinic ☐ NGOs	□ NGOs □ Other (Blood testing sites/laboratories)	Yes, but only anonymous testing is free of charge
Lithuania	☐ Primary health care ☐ Public hospital ☐ Private hospital ☐ Speciality clinic ☐ NGOs	□ NGOs	Yes, but only anonymous testing is free of charge
Luxembourg	<ul> <li>□ Primary health care</li> <li>□ Public hospital</li> <li>□ Private hospital</li> <li>□ Speciality clinic</li> <li>□ NGOs</li> <li>□ Other (National Laboratory)</li> </ul>	□ Public hospital □ NGOs □ Other (National Laboratory)	Yes, all types of HIV testing are free of charge
Malta	<ul><li>□ Primary health care</li><li>□ Public hospital</li><li>□ Private hospital</li><li>□ NGOs</li></ul>	□ NGOs	Yes, all types of HIV testing are free of charge
Netherlands	☐ Primary health care ☐ Public hospital ☐ Private hospital ☐ Speciality clinic ☐ NGOs	□ Primary health care □ Public hospital □ Private hospital □ Speciality clinic □ NGOs	No, patients always contribute to the cost of the test to a certain amount  (However, HIV testing is free for key groups; MSM, sex workers, youth)
Spain	☐ Primary health care ☐ Public hospital ☐ Private hospital ☐ Speciality clinic ☐ NGOs	□ Speciality clinic □ NGOs	Yes, but only anonymous testing is free of charge  (However, when accessed through private clinics, even anonymous testing is paid)





# Section 6 - HIV: Self-testing

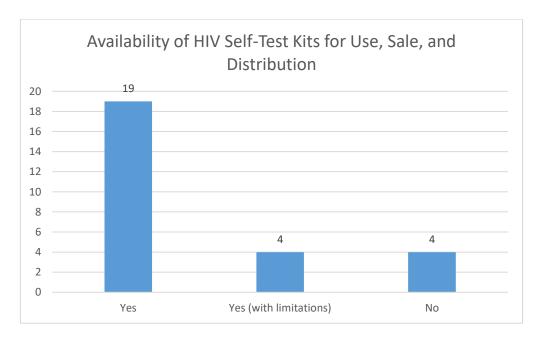
### 1. Legal Status of HIV Self-test Kits

Among the surveyed countries, **19 countries** reported that HIV self-test kits are fully legal, with no restrictions on their use, sale, or distribution. This reflects significant progress in enabling private testing options and empowering individuals to take charge of their health.

In contrast, **4 countries** reported that while HIV self-test kits are legal, their use, sale, and distribution are subject to limitations. These restrictions may include regulated conditions for sale or limited availability, which can impede equitable access.

Notably, **4 countries** prohibit the use of HIV self-test kits. This prohibition creates substantial barriers to private testing and may hinder the overall public health response by restricting access to critical tools for early HIV detection and management.

The disparities in legal and policy environments highlight opportunities for advocacy and reform. Expanding the legal accessibility of HIV self-test kits is essential for enhancing their integration into national health systems and supporting community-based and community-led HIV response strategies.



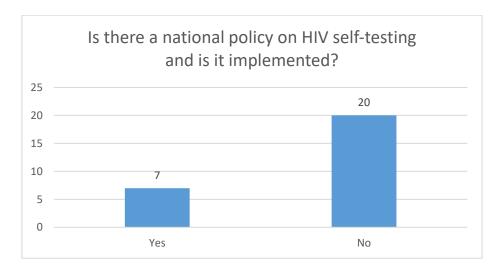
### 2. National Policies on HIV Self-testing

A total of **7 countries** reported having a national policy on HIV self-testing that is implemented. These policies signify progress in establishing supportive frameworks that promote self-testing as a tool for prevention, early detection, and linkage to care. Countries with such policies are better equipped to integrate community-led initiatives into their national HIV strategies.





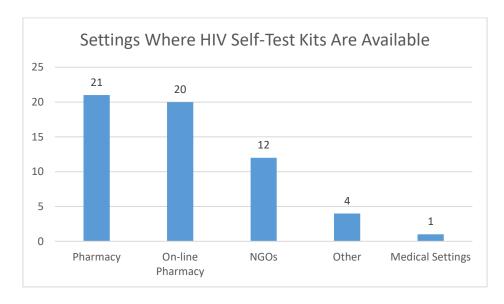
Conversely, **20 countries** (i.e., 16 countries in which HIV-self test kits were reported to be legal) lack a national policy on HIV self-testing. Without clear policies, community-led efforts may face obstacles, such as inconsistent regulations, limited availability of test kits, and insufficient funding for outreach initiatives.



#### 3. Access Points for HIV Self-test Kits

HIV self-test kits are available in a variety of settings across the surveyed countries. **Pharmacies (21 countries)** were the most frequently cited distribution point, underscoring their role as accessible outlets for health services. **Online pharmacies** were also widely reported **(20 countries)**, reflecting the increasing integration of digital health solutions into service delivery.

**NGOs (12 countries)** also play a pivotal role in expanding access to HIV self-test kits, particularly in underserved and marginalized communities. Their involvement demonstrates the critical contribution of community-led initiatives in bridging gaps where formal healthcare systems may fall short.







# Table 6: HIV Self-testing

	Are HIV self-test kits legal in your country?	Is there a national policy on HIV self-testing?	Where can a person obtain an HIV self-test kit?
	Network M	embers (CORE)	
Bulgaria	No	No	/
Cyprus	Yes, but there are limitations (No HIV self-test kits are available for sale, Ministry of Health distributed a certain amount of self-test kits during Cyprus Pride)	No	□ Other (Available during Cyprus Pride from the Ministry of Health)
Czech Republic	Yes, HIV self-tests are available for use, sale and distribution	No	<ul><li>□ Pharmacy</li><li>□ On-line pharmacy</li><li>□ NGOs</li></ul>
France	Yes, HIV self-tests are available for use, sale and distribution	Yes	<ul><li>☐ Medical settings</li><li>☐ Pharmacy</li><li>☐ On-line pharmacy</li></ul>
Germany	Yes, HIV self-tests are available for use, sale and distribution	Yes	<ul><li>□ Pharmacy</li><li>□ On-line pharmacy</li><li>□ NGOs</li><li>□ Other (Drugstores)</li></ul>
Greece	No	No	/ (Ordering from on-line pharmacies in other countries may be possible, but such practice could potentially be illegal)
Hungary	No	No	1
Italy	Yes, HIV self-tests are available for use, sale and distribution	Yes	□ Pharmacy □ On-line pharmacy □ NGOs
Poland	Yes, HIV self-tests are available for use, sale and distribution	No	☐ Pharmacy ☐ On-line pharmacy ☐ NGOs
Portugal	Yes, HIV self-tests are available for use, sale and distribution	No	☐ Pharmacy ☐ On-line pharmacy
Romania	Yes, HIV self-tests are available for use, sale and distribution	No	☐ Pharmacy ☐ On-line pharmacy
Slovakia	Yes, HIV self-tests are available for use, sale and distribution	No	☐ Pharmacy ☐ On-line pharmacy
Slovenia	Yes, HIV self-tests are available for use, sale and distribution	Yes	☐ Pharmacy ☐ On-line pharmacy
Sweden	No	No	☐ On-line pharmacy
	Partner Organis	sations (NON-CORE)	
Austria	Yes, HIV self-tests are available for use, sale and distribution	Yes	☐ Pharmacy ☐ On-line pharmacy ☐ NGOs (Aids Hilfe self-testing hotline)





Belgium	Yes, but there are limitations (HIV self-test	No	☐ Pharmacy
	kits need to be certified)		☐ On-line pharmacy
Croatia	Yes, but there are limitations (HIV self-test kits are not available for sale, despite being legal)	No	
Denmark	Yes, HIV self-tests are available for use, sale and distribution	No	☐ Pharmacy ☐ On-line pharmacy
Estonia	Yes, HIV self-tests are available for use, sale and distribution	No	☐ Pharmacy ☐ On-line pharmacy ☐ NGOs
Finland	Yes, HIV self-tests are available for use, sale and distribution	No	☐ Pharmacy ☐ On-line pharmacy ☐ NGOs
Ireland	Yes, HIV self-tests are available for use, sale and distribution	Yes	☐ Pharmacy ☐ On-line pharmacy ☐ NGOs
Latvia	Yes, but there are limitations (Available through NGOs' pilot projects)	No	☐ Pharmacy ☐ On-line pharmacy
Lithuania	Yes, HIV self-tests are available for use, sale and distribution	No	☐ Pharmacy ☐ On-line pharmacy ☐ NGOs
Luxembourg	Yes, HIV self-tests are available for use, sale and distribution	No	☐ Pharmacy ☐ NGOs ☐ Other (On-demand home delivery)
Malta	Yes, HIV self-tests are available for use, sale and distribution	No	☐ Pharmacy ☐ NGOs
Netherlands	Yes, HIV self-tests are available for use, sale and distribution	No	☐ Pharmacy ☐ On-line pharmacy
Spain	Yes, HIV self-tests are available for use, sale and distribution	Yes	☐ Pharmacy ☐ On-line pharmacy ☐ NGOs ☐ Other (Through the National Programme led by the National AIDS Plan)

# Section 7 - HIV: PrEP

# 1. PrEP Availability in Responding Countries

The data shows that PrEP is widely available in the 27 participating countries, with **23 countries** reporting its availability. This reflects significant progress in ensuring access to this essential preventive measure. However, **4 countries** reported that PrEP is not available, underscoring the need for targeted interventions to address these gaps and achieve universal availability.

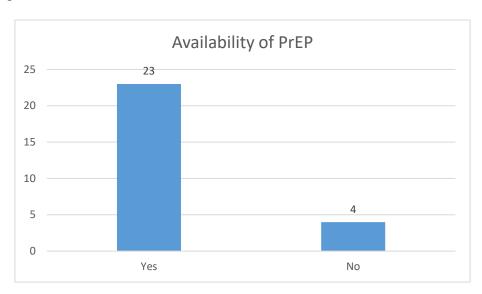
It is important to note that even among countries reporting PrEP availability, the level of access varies. For example, **Romania** clarified that PrEP is not widely available and is offered only through ARAS projects





financed by international donors. Only one pharmacy in Bucharest provides PrEP if the patient presents a prescription. Similarly, **Latvia** reported that PrEP availability is limited to a pilot project for HIV prevention targeting men and transgender individuals, implemented in cooperation with the LGBT NGO "Mozaīka" and financed by the Elton John AIDS Foundation. This project facilitates access to Truvada in medical settings with support provided by the foundation; however, it is not a state-initiated initiative and is set to expire upon project completion.

These cases highlight the disparities in PrEP accessibility even in countries where it is technically available, emphasizing the reliance on donor-funded initiatives in some contexts and the need for sustainable, state-supported programs.

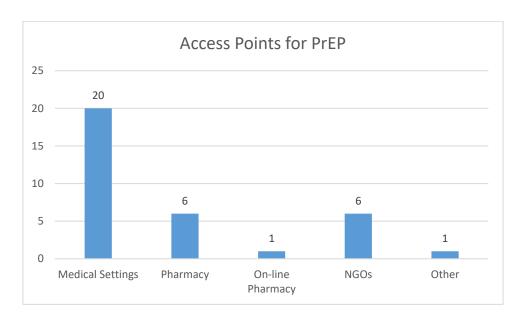


#### 2. Access Points for PrEP

PrEP is primarily accessed through **medical settings**, as reported by **20 countries**. **Pharmacies** and **NGOs** are the second most common access points, mentioned by **6 countries** each. **Online pharmacies** and "Other" methods play a minimal role, with only **1 country** reporting each of these access points. This distribution pattern highlights the reliance on traditional healthcare infrastructure while indicating potential areas for expanding access through community-led initiatives.

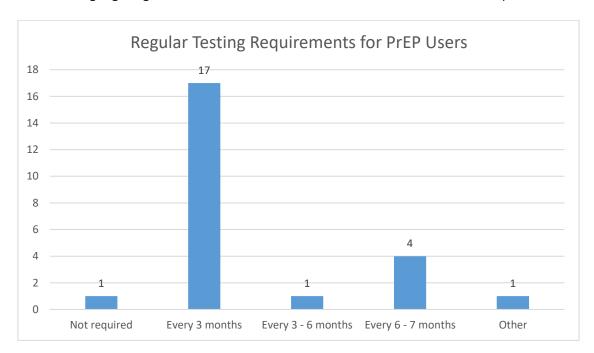






# 3. Regular Testing Requirements for PrEP Users

The frequency of regular testing for PrEP users varies across countries. Testing **every 3 months** is the most common practice, reported by **17 countries**. **4 countries** mandate testing **every 6 to 7 months**, while **1 country** reported a **3-to-6-month** testing interval. **1 country** (Bulgaria) indicated that **no regular testing** is required, and **1 country** (Croatia) reported **case-by-case** decisions, typically involving HIV testing every 3 months and STI testing every 6 months. These findings demonstrate general adherence to clinical guidelines while highlighting areas where standardization could enhance service delivery.







# 4. Financial Accessibility of PrEP

The financial accessibility of PrEP differs significantly among countries. **12 countries** provide PrEP free of charge<sup>7</sup>, reflecting a strong commitment to prevention efforts. **11 countries**, however, require patients to bear the full cost, which may create barriers for many. **Austria** reported a partial reimbursement scheme that can sometimes cover the full cost of PrEP prescriptions.

While free access to PrEP in many countries reflects a shift towards increased prevention efforts, the significant number of countries requiring full payment may discourage those who could benefit the most. Policy reforms could address this issue, making PrEP more affordable and accessible for all at-risk populations.

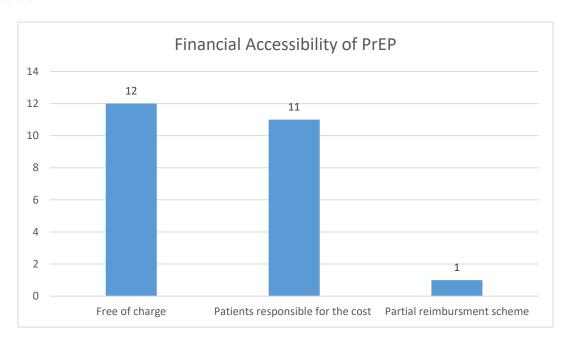


Table 7: HIV PrEP

	Is PrEP available in your country?	Where can people access PrEP?	Is regular testing for HIV and STIs required?	How much does PrEP cost?	If PrEP is not free of charge for everyone, are there exceptions made for key populations?
		Network Mei	mbers (CORE)		
Bulgaria	No	☐ Pharmacy (Only in three pharmacies in the country in case drugs are available)	Regular testing is not required	Patients responsible for the cost	No

<sup>&</sup>lt;sup>7</sup> The survey question/answers do not distinguish whether PrEP is free of charge due to being covered by public insurance or universally free for anyone in the country.





Cyprus	No	1	1	1	1
Czech	Yes	☐ Medical setting	□ every 3	Patients	No
Republic		□ NGOs	months	responsible for	
				the cost	
France	Yes	☐ Medical setting	□ every 3	Free of charge	1
		☐ Other (Free Information,	months		
		Screening and Diagnostic			
		Centre (CeGIDD))			
Germany	Yes	☐ Medical setting	□ every 3	Patients	Exemption for low-
			months	responsible for	income earners
				the cost (in the	
				amount of EUR 10	
				per prescription)	
Greece	No*	/	/	/	1
		sterial Decision about the distribu		remains inactive.	
Hungary	No	1	/	/	1
Italy	Yes	☐ Medical setting	□ every 3	Free of charge	/
		☐ Pharmacy	months*		
		☐ NGOs (NGOs' Checkpoints			
		in cooperation with infectious			
		disease specialists)			
		s is the recommended timeframe	1		ı
Poland	Yes	☐ Medical setting	□ every 3	Patients	No
		☐ On-line pharmacy	months	responsible for	
				the cost	
Portugal	Yes	☐ Medical setting	□ every 3	Free of charge (At	1
			months	NHS)	
Romania	Yes*	☐ Pharmacy	□ every 3	Free of charge	/
		□ NGOs	months	due to	
				international	
	*D	ala ancitable DeFD is ancitable as	-l +	donors	:t
		ely available. PrEP is available or charest is releasing PrEP if the pa			international donors. One
Slovakia	Yes	☐ Medical setting	every 3	Free of charge	/
Stovakia	103	□ NGOs	months	under certain	1
		LINGOS	mondis	public health	
				insurances	
Slovenia	Yes	☐ Medical setting	□ every 3	Free of charge	1
		_ 1 .oa.oat ootag	months	J	
Sweden	Yes	☐ Medical setting	□ every 3	Patients	No
		_ : :oa.oa: ootag	months	responsible for	
				the cost	
	I	Partner Organisa	tions (NON-CORE)		
Austria	Yes	☐ Medical settings	□ every 3	Patients	No
		☐ Pharmacy	months	responsible for	
		·		the cost (but	
				reimbursed from	
				public health	
	· ·	· · · · · · · · · · · · · · · · · · ·			





				insurance up to EUR 60; sometimes covers the whole cost)		
Belgium	Yes	☐ Medical setting	□ every 3 months	Free of charge	1	
Croatia	Yes	☐ Medical setting (two hospitals only)	□ Other*	Free of charge	1	
		n case-by-case basis. In most case frequently upon patient's contac		•	hs and STI tests every 6	
Denmark	Yes	☐ Medical setting	□ every 3 – 6 months	Patients responsible for the cost	It's free of charge for all MSM, who fulfil the criteria for PrEP.	
Estonia	Yes	☐ Medical setting	□ every 3 months	Patients responsible for the cost	1	
Finland	Yes	☐ Medical setting	□ every 3 months	Free of charge	/	
Ireland	Yes	☐ Medical setting	□ every 3 months	Patients responsible for the cost	PrEP is free of charge under the National PrEP programme for key populations only	
Latvia	Yes*	□ NGOs	□ every 6 – 7 months	Free of charge due to international donors	/	
	* PrEP Latvia is pilot project for HIV prevention for men and transgender people, in cooperation with the association of LGBT NGO "Mozaīka". The project is financed by the Elton John AIDS Foundation and expires upon its completion. Truvada is obtained in medical settings, and necessary support is provided by the Foundation; it is not a state-initiated project.					
Lithuania	Yes	☐ Medical setting	□ every 3 months	Patients responsible for the cost	No	
Luxembourg	Yes	☐ Medical setting*	□ every 3 months	Free of charge	1	
		y only available at the main hosp prescribed PrEP, but in that case				
Malta	Yes	☐ Pharmacy	□ every 6 – 7 months	Patients responsible for the cost	No	
Netherlands	Yes	☐ Medical setting ☐ Pharmacy ☐ NGOs	□ every 6 – 7 months	Patients responsible for the cost	No	
Spain	Yes	☐ Medical setting	□ every 6 – 7 months	Free of charge	1	



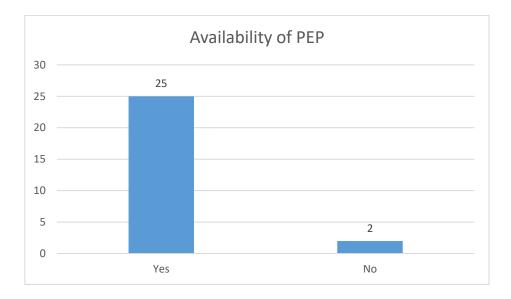
# Section 8 - HIV: PEP

## 1. PEP Availability in Responding Countries

The survey data reveals that PEP is widely available across participating countries, with **25 out of 27 countries** reporting its availability. Only **2 countries** (Bulgaria and Hungary), indicated that PEP is not available:

- Bulgaria, although indicating potential PEP availability, specified that a medical protocol for PEP exists only in relation to occupational exposure to HIV and even then, it is not very easy for medical staff to get access to PEP. Free PEP is not available in any other case. PEP can be prescribed and bought only in one pharmacy in Sofia but only if the drugs are eventually available in the pharmacy.
- In **Hungary**, there is no official protocol for PEP and its availability is limited to healthcare workers in emergency situations, such as open wound contact with blood or other body fluids of an HIV-positive patient.

This high level of accessibility reflects significant progress in integrating PEP into national health services, demonstrating widespread commitment to HIV prevention. However, the absence of PEP in Hungary underscores the need for targeted support and interventions to address this critical gap, ensuring universal access across all participating countries.



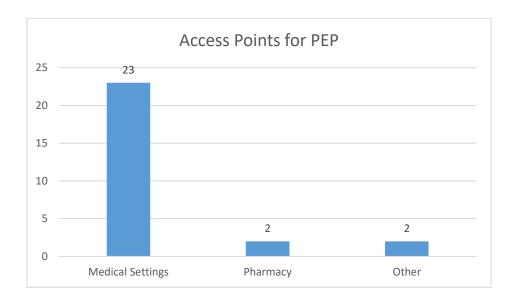
#### 2. Access Points for PEP

PEP is predominantly accessed through medical settings, as reported by **23 countries**, reflecting a reliance on established healthcare infrastructure for its distribution. **Pharmacies** and **"Other"** access points were reported by **2 countries** each.

The reliance on medical settings suggests a robust institutional framework but expanding access through community-based or alternative channels could improve coverage, particularly in underserved areas.







## 3. Financial Accessibility of PEP

The financial accessibility of PEP varies across the surveyed countries. **16 countries** provide PEP free of charge, demonstrating a strong commitment to ensuring equitable access to this critical intervention. However, **10 countries** require patients to bear the full cost, which may pose significant barriers, particularly for vulnerable populations with limited financial resources.

Out of the 10 countries requiring full payment, **7 countries** reported specific exceptions under which PEP is provided at no cost:

- Czech Republic: PEP is covered by public health insurance in specific circumstances.
- Poland: PEP is free in certain "medical situations".
- **Slovakia**: PEP is only provided free of charge in cases of rape.
- Austria: PEP is free if specific guidelines are followed.
- Estonia: PEP is free for ambulance and police personnel.
- Latvia: PEP is free of charge for those who are in public service: police, medical staff, first responders.
- **Lithuania**: PEP is free of charge if the exposure was work-related or happened because of a crime (sexual assault).

These findings highlight a patchwork approach to financial accessibility, where exceptions are often limited to specific professions or circumstances. Addressing these financial barriers through comprehensive policy reforms, such as expanding no-cost or subsidized PEP programs, could significantly enhance equitable access, enabling more effective HIV prevention efforts across all population groups.





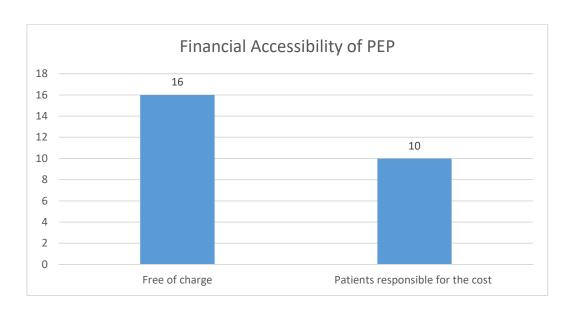


Table 8: HIV PEP

	Is PEP available in your country?	Where can people access PEP?	How much does PEP cost?			
	Network Members (CORE)					
Bulgaria	No	☐ Pharmacy (PEP is provided only in one pharmacy in the capital in case drugs are available)	EUR 240 (in case drugs are available)			
Cyprus	Yes	☐ Other (Only at the State HIV Reference Clinic)	Free of charge at the state HIV Reference Clinic (Larnaca)			
Czech Republic	Yes	☐ Medical setting	Approximately EUR 250 (there are a few exceptions when PEP is covered by public health insurance)			
France	Yes	☐ Medical setting ☐ Other (HIV and STI screening centre (CeGIDD))	Free of charge			
Germany	Yes	☐ Medical setting	EUR 10 per prescription			
Greece	Yes	☐ Medical setting (The treatment is available in any public hospital in Greece and especially in those having units of special infections. However, despite the fact that the government officially suggest that all hospitals should be able to provide this treatment, in practice this is not the case.)	Free of charge			
Hungary	No	There's no official protocol. PEP is only available for healthcare workers in an emergency (which means open wound contact with blood or other body fluids of an HIV-positive patient).	/			



Italy	Yes	☐ Medical setting (They can mostly access it in hospitals' emergency rooms and infectious	Free of charge
5.1.1		disease units.)	EUD SEG / L. C. III. II. I
Poland	Yes	☐ Medical setting	EUR 250 (exceptions for "medical situations")
Portugal	Yes	☐ Medical setting	Free of charge (At NHS)
Romania	Yes	☐ Medical setting	Free of charge
Slovakia	Yes	☐ Medical setting	EUR 250-600 (PEP is only free of charge in case of rape)
Slovenia	Yes	☐ Medical setting	Free of charge
Sweden	Yes	☐ Medical setting (Emergency room settings)	Free of charge
		Partner Organisations (NON-CORE)	<u>-</u>
Austria	Yes	☐ Medical setting	PEP can cost up to EUR 1,500-2,000 (may be free if German-Austrian PEP Guidelines are followed)
Belgium	Yes	☐ Medical setting	Free of charge
Croatia	Yes	☐ Medical setting	Free of charge
Denmark	Yes	☐ Medical setting	Free of charge
Estonia	Yes	☐ Medical setting	EUR 50-200 (depending on insurance coverage); free for ambulance and police personnel
Finland	Yes	☐ Medical setting	Free of charge
Ireland	Yes	☐ Medical setting	Free of charge (but emergency hospital fee of EUR 100 applies)
Latvia	Yes	☐ Medical setting	Paid by the patient (Free of charge for those who are in public service: police, medical staff, first responders)
Lithuania	Yes	☐ Medical setting	Free of charge if the exposure was work-related or happened because of a crime (sexual assault), otherwise – around EUR 500.
Luxembourg	Yes	☐ Medical setting (In all emergency services of the different hospitals)	Free of charge
Malta	Yes	☐ Pharmacy	EUR 600-1,200 depending on stock and prescription
Netherlands	Yes	☐ Medical setting	Free of charge
Spain	Yes	☐ Medical setting	Free of charge

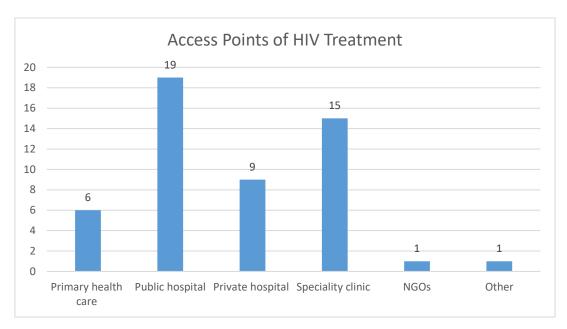




## Section 9 - HIV: Access to Treatment

#### 1. Access to HIV Treatment

Survey responses indicate that HIV treatment is predominantly provided in **public hospitals (19 countries)** and **specialty clinics (15 countries)**. **Private hospitals** are utilized in **9 countries**, while **primary healthcare facilities** play a role in **6 countries**. Only **1 country** identified **NGOs** as a provider, and **1 country** reported that HIV treatment may be accessed in "**Other**" settings. This reliance on public hospitals and specialty clinics highlights centralized service provision, which may limit accessibility for individuals in rural areas. The relatively low numbers for primary healthcare and NGO involvement suggest opportunities to expand service integration



# 2. Is HIV Treatment Free of Charge?

The majority of countries report that HIV treatment is free, with **12 countries** indicating it is free for anyone in the country and **14 countries**<sup>8</sup> confirming free treatment for those covered by public health insurance. **1 country** (Romania) categorized its response as "Other," reflecting national variations in coverage models.

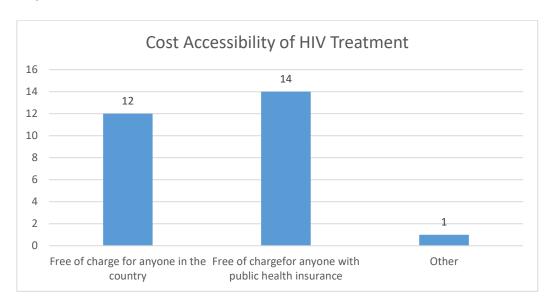
In **Romania**, treatment is free for any person that has a Romanian identification number (similar to a social security number) – including people that are legally in Romania as they also receive this number. Any person that has a confirmed diagnosis is automatically included in the National HIV Program and becomes insured so eligible for free treatment (confirmation is also covered by the National HIV Program and available for all).

<sup>&</sup>lt;sup>8</sup> Including Finland which has noted that their main form of financing the social and health care system is taxation, rather than public health insurance contributions.



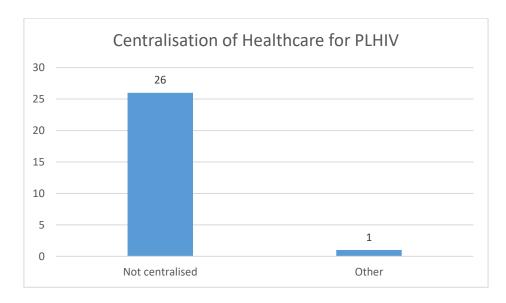


Notably, no country reported that HIV treatment is not free of charge. While this demonstrates substantial progress, the reliance on public health insurance as a gateway to free treatment in some countries highlights potential inequities for uninsured individuals and non-residents.



#### 3. Centralization of Healthcare for PLHIV

A majority of countries (26 countries) reported a decentralized approach to healthcare for people living with HIV (PLHIV), allowing them to access specialized clinics (i.e., gynaecologist / ophthalmologist / dentist) of their choice. Only 1 country (Cyprus) categorised its answer as "Other", and further specified that some services, treatments, surgeries etc. for PLHIV are to be provided or operated within the state HIV reference clinic. This decentralization aligns well with patient-centred care principles, supporting autonomy and accessibility for PLHIV.







# 4. Is Initiation of ART Offered Immediately After Diagnosis?

All 27 countries confirmed that initiation of antiretroviral therapy (ART) is offered immediately after diagnosis, in line with WHO recommendations. This uniform response showcases strong alignment with global best "Test and Treat" practices in HIV care, which is essential for improving individual health outcomes and reducing HIV transmission rates.

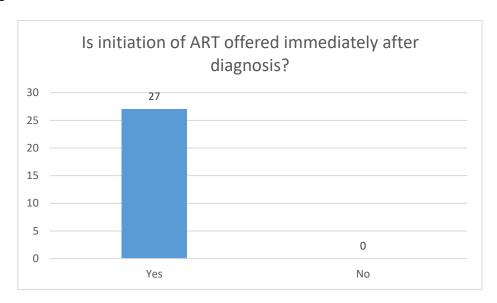


Table 9: HIV Access to Treatment

	Where can key populations access HIV treatment?	Is HIV treatment free of charge in your country?	Centralisation of healthcare for PLHIV	Is initiation of ART offered immediately after diagnosis?
		Network Members (C	ORE)	
Bulgaria	☐ Speciality clinic	☐ Yes, it is free of charge for anyone in the territory of the country	☐ Yes, PLHIV can access other healthcare services in the clinic of their choice	Yes
Cyprus	□ Speciality clinic	☐ Yes, it is free of charge for anyone in the territory of the country*	□ Other**	Yes
	* In our experience, some people who are not covered were provided the treatment for free as well.  ** It depends on the service, as some services, treatments, surgeries etc. are to be provided or operated within the state HIV reference clinic. Surgeries that would be provided in state hospitals are, in most cases, performed within the state HIV clinic for PLWH, including the delivery of babies whose birthing parent lives with HIV.			
Czech Republic	☐ Speciality clinic	☐ Yes, it is free of charge for everyone who is covered by the public health insurance scheme	☐ Yes, PLHIV can access other healthcare services in the clinic of their choice	Yes





France	☐ Primary health care ☐ Public hospital ☐ Private hospital ☐ Speciality clinic	☐ Yes, it is free of charge for everyone who is covered by the public health insurance scheme*	☐ Yes, PLHIV can access other healthcare services in the clinic of their choice	Yes	
	* People having AME (state health assistance, for undocumented people) could have access to those treatments fo free, but in practice it's very complicated, especially because of the lack of information.				
Germany	☐ Primary health care ☐ Public hospital ☐ Speciality clinic	☐ Yes, it is free of charge for everyone who is covered by the public health insurance scheme	☐ Yes, PLHIV can access other healthcare services in the clinic of their choice	Yes	
Greece	□ Public hospital □ Private hospital	☐ Yes, it is free of charge for anyone in the territory of the country	☐ Yes, PLHIV can access other healthcare services in the clinic of their choice	Yes	
Hungary	□ Speciality clinic	☐ Yes, it is free of charge for everyone who is covered by the public health insurance scheme	☐ Yes, PLHIV can access other healthcare services in the clinic of their choice	Yes	
Italy	□ Public hospital	☐ Yes, it is free of charge for anyone in the territory of the country	☐ Yes, PLHIV can access other healthcare services in the clinic of their choice	Yes	
Poland	☐ Public hospital☐ Speciality clinic☐	☐ Yes, it is free of charge for everyone who is covered by the public health insurance scheme	☐ Yes, PLHIV can access other healthcare services in the clinic of their choice	Yes	
Portugal	□ Public hospital □ Private hospital	☐ Yes, it is free of charge for anyone in the territory of the country	☐ Yes, PLHIV can access other healthcare services in the clinic of their choice	Yes	
Romania	□ Public hospital	□ Other*	☐ Yes, PLHIV can access other healthcare services in the clinic of their choice	Yes	
	* Treatment is free for any person that has a Romanian identification number (similar to a social security number) – including people that are legally in Romania as they receive also this numbers. Any person that has a confirmed diagnosis is automatically included in the National HIV Program and becomes insured so eligible for free treatment (confirmation is also covered by the National HIV Program and available for all).				
Slovakia	□ Speciality clinic	☐ Yes, it is free of charge for anyone in the territory of the country	☐ Yes, PLHIV can access other healthcare services in the clinic of their choice	Yes	
Slovenia	□ Public hospital	☐ Yes, it is free of charge for everyone who is covered by the public health insurance scheme	☐ Yes, PLHIV can access other healthcare services in the clinic of their choice	Yes	
Sweden	□ Public hospital	☐ Yes, it is free of charge for anyone in the territory of the country	☐ Yes, PLHIV can access other healthcare services in the clinic of their choice	Yes	
Partner Organisations (NON-CORE)					





Austria	☐ Primary health care ☐ Public hospital ☐ Private hospital ☐ Speciality clinic ☐ NGOs (Suchthilfe for IDUs) in Vienna	☐ Yes, it is free of charge for everyone who is covered by the public health insurance scheme	☐ Yes, PLHIV can access other healthcare services in the clinic of their choice	Yes
Belgium	□ Speciality clinic	☐ Yes, it is free of charge for everyone who is covered by the public health insurance scheme	☐ Yes, PLHIV can access other healthcare services in the clinic of their choice	Yes
Croatia	☐ Other (Only in one location - Clinic for Infectious diseases in Zagreb)	☐ Yes, it is free of charge for everyone who is covered by the public health insurance scheme	☐ Yes, PLHIV can access other healthcare services in the clinic of their choice	Yes
Denmark	☐ Public hospital	☐ Yes, it is free of charge for anyone in the territory of the country	☐ Yes, PLHIV can access other healthcare services in the clinic of their choice	Yes
Estonia	□ Public hospital □ Private hospital □ Speciality clinic	☐ Yes, it is free of charge for anyone in the territory of the country	☐ Yes, PLHIV can access other healthcare services in the clinic of their choice	Yes
Finland	☐ Public hospital ☐ Private hospital ☐ Speciality clinic	☐ Yes, it is free of charge for everyone who is covered by the public health insurance scheme*	☐ Yes, PLHIV can access other healthcare services in the clinic of their choice	Yes
	to treatment free of cha		nospitals. Residents of a Finnish mu m. The main forms of financing the s th insurance and user charges.	
Ireland	☐ Public hospital☐ Private hospital☐ Speciality clinic☐	☐ Yes, it is free of charge for anyone in the territory of the country	☐ Yes, PLHIV can access other healthcare services in the clinic of their choice	Yes
Latvia	☐ Primary health care ☐ Speciality clinic	☐ Yes, it is free of charge for anyone in the territory of the country	☐ Yes, PLHIV can access other healthcare services in the clinic of their choice	Yes
Lithuania	□ Public hospital	☐ Yes, it is free of charge for everyone who is covered by the public health insurance scheme	☐ Yes, PLHIV can access other healthcare services in the clinic of their choice	Yes
Luxembourg	☐ Primary health care ☐ Public hospital	☐ Yes, it is free of charge for everyone who is covered by the public health insurance scheme*	☐ Yes, PLHIV can access other healthcare services in the clinic of their choice	Yes
	* For people without a health insurance, there is the possibility to get a specific support for treatment; in a way everybody can get the treatment in Luxembourg but has to reach an NGO to get help			eatment; in a way, yes,
Malta	☐ Public hospital ☐ Private hospital	☐ Yes, it is free of charge for everyone who is covered by the public health insurance scheme	☐ Yes, PLHIV can access other healthcare services in the clinic of their choice	Yes*



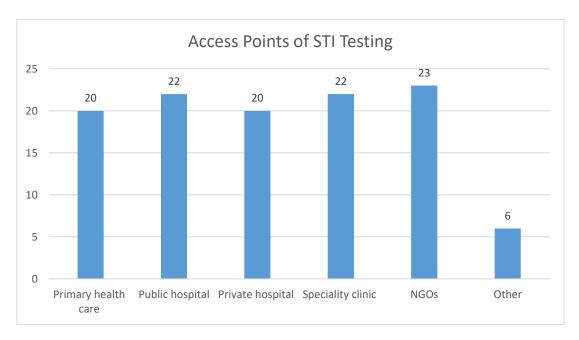


	* After diagnosis, patients are given a later appointment to initiate follow-up tests including drug-resistance tests,			
	CD4 count and viral loa	d tests alongside general health c	hecks. Once this process is complet	ed, ART is prescribed
	to the patient who then	starts treatment.		
Netherlands	☐ Primary health care	☐ Yes, it is free of charge for	☐ Yes, PLHIV can access other	Yes
	☐ Public hospital	anyone in the territory of the	healthcare services in the clinic	
	☐ Speciality clinic	country	of their choice	
Spain	☐ Public hospital	☐ Yes, it is free of charge for	☐ Yes, PLHIV can access other	Yes
	☐ Private hospital	everyone who is covered by	healthcare services in the clinic	
		the public health insurance	of their choice*	
		scheme		
	* An issue may occur, if a person has private coverage as there are many insurances that act discriminatorily by			
	refusing to take them as clients without giving explanation.			

# Section 10 - STIs: Testing

### 1. Access to STI Testing

Survey responses indicate that key populations may most commonly access STI testing through NGOs (23 countries), public hospitals (22 countries), and specialty clinics (22 countries). While primary health care and private hospitals are also significant access points, their availability is noted in 20 countries each. The "Other" category, with 6 countries, reflects unique country-specific provisions, such as specialized services for specific key groups, private testing laboratories or a national home testing programme. This distribution underscores the importance of NGOs and public health facilities in providing widespread testing access.

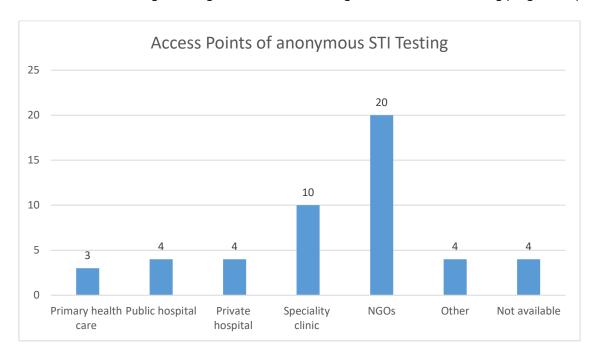






### 2. Access to Anonymous STI Testing

Anonymous STI testing is less widely available. NGOs emerge as the principal providers, offering these services in **20 countries**<sup>9</sup>, followed by specialty clinics in **10 countries**, public hospitals in **4 countries**, and private hospitals in another **4 countries**. Primary health care settings provide anonymous testing in only **3 countries**, while **4 countries** (Bulgaria, Sweden, Finland<sup>10</sup>, Luxembourg<sup>11</sup>) report that anonymous testing is **not available**. "Other" arrangements for anonymous STI testing are available in **4 countries** (e.g., testing in private laboratories, screening and diagnostic centre, or through a national home testing programme).



# 3. Cost of STI Testing

Cost analysis reveals that **13 countries** provide all types of STI testing free of charge<sup>12</sup>, reflecting strong public health initiatives. Other responses include:

- 4 countries providing free non-anonymous testing. 13
- **3 countries** offering free anonymous testing exclusively.

<sup>&</sup>lt;sup>13</sup> The survey question/answers do not distinguish whether non-anonymous testing is free of charge due to being covered by public insurance or universally free for anyone in the country.



<sup>&</sup>lt;sup>9</sup> Including Slovenia which reported that a date of birth is required even in case anonymous STI testing.

<sup>&</sup>lt;sup>10</sup> In **Finland**, anonymous STI testing was reported as uncommon. While NGOs and private providers occasionally offer these services, accessibility remains inconsistent. Online tests are available but raise concerns about reliability and accuracy.

 $<sup>^{\</sup>rm 11}\,{\rm In}\,{\rm \textbf{Luxembourg}},$  it was reported that anonymous STI testing is available only for syphilis

<sup>&</sup>lt;sup>12</sup> Availability of free STI testing, as outlined above, does not imply that all non-anonymous and/or anonymous testing is universally free within the respective countries. Rather, the survey responses shall be understood to mean that free-of-charge options are available to individuals seeking it (i.e., under specific conditions/in specific settings).



- 2 countries where patients contribute partially to testing costs.
- 2 countries where testing is fully paid by patients.
- **3 countries** with alternative arrangements.
  - Hungary: Only syphilis testing is free under public care, with NGOs and private providers offering anonymous testing, often at a cost.
  - Croatia: Testing is covered by health insurance in public health institutions, free in NGOs for specific STIs (via projects), and paid in private labs/clinics.
  - o **Netherlands**: STI testing is free for targeted key groups, such as MSM, sex workers, and youth under 25.

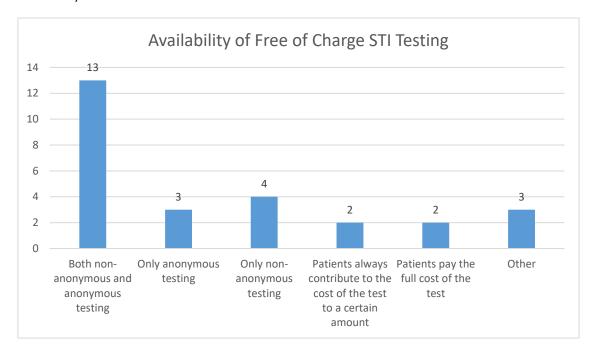


Table 10: STI Testing

	Where can key populations access STI Testing?	Where can key populations access anonymous STI testing?	Is STI testing free of charge?
	Ne	twork Members (CORE)	
Bulgaria	☐ Primary health care	□ Not available	No, STI testing is fully paid for by
	☐ Private hospital		the patient
	☐ Speciality clinic		
	☐ Other (Checkpoint Sofia -		
	community sexual health clinic;		
	private laboratories)		





Cyprus	☐ Primary health care ☐ Public hospital ☐ Private hospital ☐ Speciality clinic ☐ NGOs	□ Public hospital □ Speciality clinic □ NGOs	Yes, but only anonymous testing is free of charge
Czech Republic	☐ Public hospital ☐ Private hospital ☐ Speciality clinic ☐ NGOs	□NGOs	Yes, all types of STI testing are free of charge
France	<ul> <li>□ Public hospital</li> <li>□ NGOs</li> <li>□ Other (Free Information</li> <li>Screening and Diagnostic Centre,</li> <li>private laboratories (CeGIDD))</li> </ul>	☐ Other (Free Information Screening and Diagnostic Centre (CeGIDD))	Yes, all types of STI testing are free of charge
Germany	☐ Primary health care ☐ Public hospital ☐ Private hospital ☐ Speciality clinic ☐ NGOs	<ul> <li>□ Primary health care</li> <li>□ Public hospital</li> <li>□ Private hospital</li> <li>□ Speciality clinic</li> <li>□ NGOs</li> </ul>	Yes, but only non-anonymous testing is free of charge
Greece	□ Public hospital □ Private hospital □ Speciality clinic	□ Public hospital □ Private hospital □ Speciality clinic	No, STI testing is fully paid for by the patient
Hungary	<ul> <li>□ Private hospital</li> <li>□ Speciality clinic</li> <li>□ NGOs</li> <li>□ Other (Private laboratories)</li> <li>* Only syphilis testing is free under p private providers provide anonymous</li> </ul>	☐ Private hospital ☐ Speciality clinic ☐ NGOs ☐ Other (Private laboratories)  ublic care, and in this form, there is no a	Other* anonymous testing. Only NGOs and
Italy	☐ Public hospital ☐ NGOs ☐ Other (Clinical analysis laboratories)	☐ NGOs ☐ Other (Selected few public healthcare clinics)	No, patients always contribute to the cost of the test to a certain amount (in the form of a "ticket")
Poland	☐ Speciality clinic☐ NGOs	□NGOs	Yes, all types of STI testing are free of charge
Portugal	☐ Primary health care ☐ Public hospital ☐ Private hospital ☐ NGOs	□ NGOs (Only syphilis testing)	Yes, all types of STI testing are free of charge
Romania	☐ Primary health care ☐ NGOs	☐ Primary health care ☐ NGOs (only syphilis testing)	Yes, but only non-anonymous testing is free of charge
Slovakia	☐ Public hospital ☐ Private hospital ☐ Speciality clinic ☐ NGOs	□NGOs	Yes, but only anonymous testing is free of charge
Slovenia	☐ Primary health care ☐ Public hospital ☐ Private hospital	☐ NGOs (however, date of birth is required)	Yes, all types of STI testing are free of charge





	☐ Speciality clinic☐ NGOs		
Sweden		□ Not available	Yes, all types of STI testing are free
Sweden	☐ Primary health care	□ Not available	
	☐ Public hospital		of charge
	☐ Private hospital		
	☐ Speciality clinic		
	□ NGOs		
	Partner	Organisations (NON-CORE)	
Austria	☐ Primary health care	□ NGOs (Aids Hilfe)	Yes, but only non-anonymous
	□ Public hospital		testing is free of charge
	☐ Private hospital		
	☐ Speciality clinic		
	□ NGOs (Aids Hilfe)		
Belgium	☐ Primary health care	☐ Speciality clinic	No, patients always contribute to
3	☐ Speciality clinic	□NGOs	the cost of the test to a certain
	□ NGOs	211003	amount
Croatia	☐ Primary health care (providers in	☐ Speciality clinic	Other*
Croatia	practice refuse testing for	□ NGOs	Other
	asymptomatic patients)	LI NGOS	
	☐ Public hospital		
	☐ Private hospital		
	☐ Speciality clinic		
	' '		
	☐ NGOs (limited number of tests		
	due to funding)		ICOs for an acific CTIs (via music sta)
		nce in public health institutions, free in N	NGOS for specific STIS (via projects),
Denmark	and paid in private labs/clinics.		Yes, all types of STI testing are free
Deninark	☐ Primary health care	☐ Speciality clinic	of charge
	☐ Public hospital	□ NGOs	of charge
	☐ Speciality clinic		
	□ NGOs		N
Estonia	☐ Primary health care	☐ Private hospital	Yes, all types of STI testing are free
	☐ Public hospital	☐ Speciality clinic	of charge
	☐ Private hospital		
	☐ Speciality clinic		
Finland	☐ Primary health care	□ Not available	Yes, all types of STI testing are free
	☐ Public hospital		of charge
	□ Private hospital		
	☐ Speciality clinic		
	□ NGOs		
Ireland	☐ Primary health care	□NGOs	Yes, all types of STI testing are free
	☐ Public hospital	☐ Other (National Home Testing	of charge
	☐ Private hospital	programme)	
	☐ Speciality clinic		
	□ NGOs		
	☐ Other (National Home Testing		
	programme)		
	, , ,		





Latvia	☐ Primary health care ☐ Public hospital ☐ Private hospital ☐ Speciality clinic	□ Speciality clinic □ NGOs	Yes, but only non-anonymous testing is free of charge*
	□ NGOs		
	* Only NGO testing is free of charge.		
Lithuania	☐ Primary health care	□NGOs	Yes, but only anonymous testing is
	☐ Public hospital		free of charge
	☐ Private hospital		
	☐ Speciality clinic		
	□ NGOs		
Luxembourg	☐ Primary health care	□ Not available	Yes, all types of STI testing are free
	☐ Public hospital	□ NGOs (Only syphilis)	of charge
	☐ Private hospital		
	☐ Speciality clinic		
	□ NGOs		
	☐ Other (Private laboratories)		
Malta	☐ Primary health care	□ NGOs	Yes, all types of STI testing are free
	☐ Public hospital		of charge
	□ Private hospital		
	□ NGOs		
Netherlands	☐ Primary health care	☐ Primary health care	Other*
	☐ Public hospital	☐ Public hospital	
	☐ Speciality clinic	☐ Speciality clinic	
	* STI testing is only free for key group	os: MSM, sex workers, youth under 25.	
Spain	☐ Primary health care	□NGOs	Yes, all types of STI testing are free
	☐ Public hospital		of charge
	☐ Private hospital		
	☐ Speciality clinic		
	□NGOs		

# Section 11 - STIs: Access to Treatment

#### 1. Access to STI Treatment

Survey findings reveal that key populations may primarily access STI treatment through **public hospitals**, identified in **25 countries** as central providers of widespread and comprehensive care. **Specialty clinics** are the second most significant access point, highlighted in **21 countries**, underscoring their crucial role in managing STI cases that demand specialized expertise.

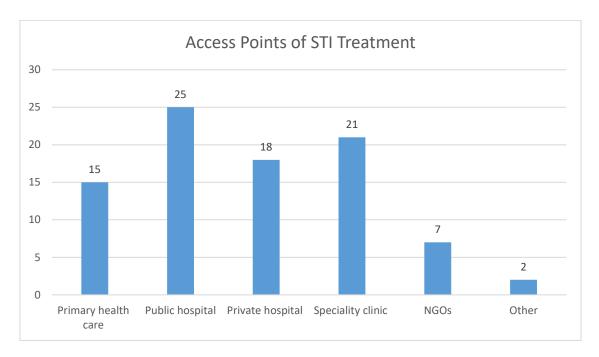
**Private hospitals** were noted as access points in **18 countries**, reflecting their role in complementing public health services. **Primary health care facilities** also play a significant part, with **15 countries** indicating their importance in delivering accessible, community-level treatment.

Although **NGOs** were identified by only **7 countries**, they remain vital in reaching marginalized populations and ensuring equitable access to STI treatment, particularly in settings where public or private healthcare





services may be inaccessible or stigmatizing. The "Other" category, cited by 2 countries, reflects unique provisions tailored to meet the specific needs of certain key populations.



### 2. Cost of STI Treatment

Given the varied nature of STIs, the cost and conditions of treatment differ not only across countries but also within each country for specific STIs. Due to this complexity, this aspect was not quantitatively evaluated. However, a detailed overview of the responses, including cost-related nuances, is provided in **Table 11** to give a comprehensive perspective.

Table 11: STI Access to Treatment

	Where can key populations access STIs treatment?	What are the conditions of treatment (free of charge/paid)?
	N	etwork Members (CORE)
Bulgaria	☐ Public hospital ☐ Private hospital ☐ Speciality clinic ☐ Other (Checkpoint Sofiacommunity sexual health clinic)	STI treatment is paid by the patients, even if the patient is insured. Only few exceptions are available for pregnant women with syphilis and youths but under hospitalisations in the specific departments.
Cyprus	☐ Primary health care ☐ Public hospital ☐ Private hospital ☐ Speciality clinic	For PLHIV treatment is provided for free at the state HIV Reference Clinic.  For people who have full access to the Cyprus General Healthcare  System there is a symbolic cost, while most of the cost is covered by the  System. People without access to this System, pay for the full cost.





Czech Republic	☐ Public hospital ☐ Speciality clinic ☐ NGOs	Free of charge for individuals covered by universal public health insurance
France	☐ Public hospital ☐ NGOs ☐ Other (Analysis laboratories, self-testing/city medicine, CeGIDDs, sexual health centres)	CeGIDDs and sexual health centres can deliver prescriptions and treatments for free (a prescription is necessarily because treatments are antibiotics).
Germany	<ul><li>□ Primary health care</li><li>□ Public hospital</li><li>□ Speciality clinic</li></ul>	It costs $10,00$ $\in$ per prescription, when people have a health insurance. If people don't have a health insurance, it has to be paid.
Greece	☐ Public hospital☐ Private hospital☐ Speciality clinic☐	It is free of charge for holders of national security number and if it is an emergency. Otherwise, you get treatment free of charge only in case you are insured in the national welfare system.
Hungary	☐ Private hospital☐ Speciality clinic☐	Free if the patient has national health insurance. Paid in private care.
Italy	☐ Primary health care ☐ Public hospital ☐ Private hospital	Patients usually contribute to the cost of the treatment to a certain amount (ticket) by handing the prescription to the pharmacist.
Poland	☐ Speciality clinic	Free of charge.
Portugal	<ul><li>□ Primary health care</li><li>□ Public hospital</li><li>□ Private hospital</li><li>□ NGOs</li></ul>	Free at NHS and NGOs.
Romania	☐ Public hospital☐ Private hospital	Paid.
Slovakia	☐ Public hospital ☐ Private hospital ☐ Speciality clinic	They should be free of charge.
Slovenia	☐ Public hospital☐ Private hospital☐ Speciality clinic☐	Both, depending on the decision of the patient. Free for people with compulsory insurance. Paid for those without or those that do not want to be treated in public hospitals out of anonymity concern.
Sweden	<ul><li>□ Primary health care</li><li>□ Public hospital</li><li>□ Private hospital</li><li>□ Speciality clinic</li></ul>	Free/ 200kr mark! (https://www.1177.se/hitta-vard/kontaktkort/STI-mottagningen-Norrkoping-Hudkliniken/)
	Partner	Organisations (NON-CORE)
Austria	<ul> <li>□ Primary health care</li> <li>□ Public hospital</li> <li>□ Private hospital</li> <li>□ Speciality clinic</li> </ul>	You have to be insured in health insurance
Belgium	☐ Primary health care ☐ Public hospital ☐ Speciality clinic ☐ NGOs	Paid, but if you have health insurance you pay only a part of the price





Croatia	☐ Primary health care	Covered by health insurance
	☐ Public hospital	
	☐ Speciality clinic	
Denmark	☐ Primary health care	Free of charge for all people with a Danish
	☐ Public hospital	personal identification number (CPR No.).
	□ NGOs	
Estonia	☐ Public hospital	For people with health insurance, treatment at a public hospital or
	☐ Private hospital	specialist doctor is generally covered by health insurance.
	☐ Speciality clinic	
Finland	☐ Primary health care	Treatment is free of charge everywhere except for private hospitals and
	☐ Public hospital	clinics.
	☐ Private hospital	
	☐ Speciality clinic	
Ireland	☐ Primary health care	Free of charge in public health settings e.g. hospitals, public STI clinics,
n ctarra	☐ Public hospital	some community providers. Patients can also access private medical
	☐ Private hospital	provision from private providers including paid for prescription medication
	☐ Speciality clinic	for treatment.
Latvia	☐ Public hospital	Free of Charge if you stay in the hospital; if treated ambulatory outside
Lacvia	☐ Speciality clinic	the hospital, the charge applies.
Lithuania	☐ Primary health care	First line treatment is free of charge.
Litituariia	•	This time deather is nee of charge.
	☐ Public hospital	
	☐ Private hospital	
Luvambaura	☐ Speciality clinic	The person peeds to have a health insurance
Luxembourg	☐ Primary health care	The person needs to have a health insurance.
	☐ Public hospital	
	☐ Private hospital	
Malta	☐ Speciality clinic	Malkaca sikirana aya alla sukiklad ka ƙwa a baalkhaaya Faysiya yakishada
Malta	☐ Public hospital	Maltese citizens are all entitled to free healthcare. Foreign nationals including EU nationals may access the national healthcare system for free
	☐ Private hospital	only if they meet the requirements of the Maltese Social Security system,
		which usually entails contributing to the social security system via
		national contributions through a deduction from one's gross salary.
		Additionally, Malta offers free access to medical facilities to all EU citizens
		on presentation of a valid European Health Insurance Card (EHIC)
		however this applies only to persons who are on a short-term stay in
		Malta for a period not exceeding 3 months.
Netherlands	☐ Primary health care	Free of charge if you're a part of the key demographics. If tested in
	☐ Public hospital	primary care with a GP, some of the costs of treatment might be covered
	☐ Speciality clinic	by health insurance if the own risk isn't used yet, then the patient pays for
		treatment themselves.
Spain	☐ Primary health care	The treatment is free of charge except in some regions of the country and
Spain	☐ Primary health care ☐ Public hospital	
Spain		The treatment is free of charge except in some regions of the country and





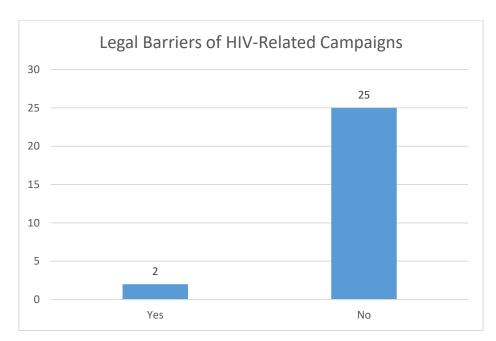
# Section 12 - HIV and STIs: Raising Awareness and Counselling

#### 1. Legal Barriers to HIV Education and Awareness Campaigns

The responses from 27 participating countries highlight a largely supportive legal environment for HIV-related campaigns, with **25 countries** reporting no significant legal barriers. This indicates considerable progress in creating regulatory frameworks conducive to public health initiatives.

The presence of legal barriers was indicated by **2 countries**. In **France**, some political practices are still adverse to any evocation of LGBTQI+ issues. For instance, HIV prevention campaigns were censored by a few right-wing mayors around 2017. The "Loi AVIA" (2020), aimed at combating hateful content on the internet, has also constrained freedom of speech, limiting the activities of queer activists. This law is particularly harmful to sex workers as it criminalizes content under the offense of pimping. In **Hungary**, it was specified that Act XXXI of 1997 on the Protection of Children and the Administration of Guardianship, alongside recent amendments to several other laws, prevents NGOs from carrying out awareness activities.

These findings underscore the importance of continued advocacy for legal reforms to eliminate barriers that hinder the effective dissemination of HIV awareness and education.







# 2. Funding Sources for HIV Education and Awareness Campaigns

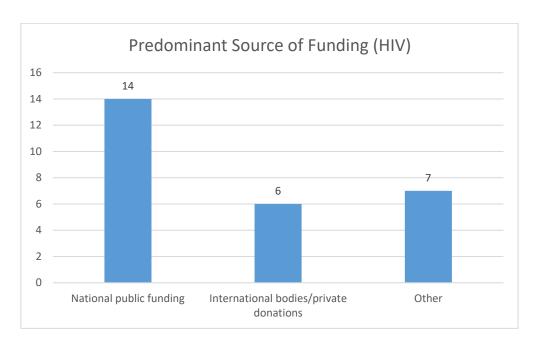
Survey data reveals a mixed funding landscape for HIV awareness campaigns:

- **14 countries** confirmed that campaigns are predominantly funded through national public funding. This reflects a commitment by governments to integrate HIV prevention and awareness into national health budgets.
- 6 countries rely primarily on international bodies and/or private donations. This dependency highlights the vulnerability of these programmes to external funding fluctuations and underscores the need to strengthen domestic resource mobilization.
- **7 countries** responded that their funding sources vary:
  - o **Bulgaria** and **Romania**: Funding sources depend on the organiser of the particular campaign (public funding for governmental institutions X international funding for NGOs).
  - o **Finland**: Funding sources differ concerning individual campaigns.
  - Latvia: Funding sources differ; campaigns are both public-funded and funded from private donations (mixed method of funding)
  - o **Malta**: Funding sources depend on the organiser of the particular campaign (public funding for governmental institutions X international funding and private donations for NGOs).
  - Slovenia: Funding sources are a combination of public and international funding, neither being predominant.
  - Spain: When organised by the Ministry of Health or by regional/local administrations, public funds are secured, and NGOs participate in their design and implementation. Campaigns organised by NGOs are usually funded by private funds, and only occasionally by public funds secured through grant applications.

These findings emphasize the importance in advocacy efforts for sustainable public funding to ensure the long-term success of HIV awareness campaigns. For countries relying on external funding sources, there is a critical need to develop more robust and predictable funding strategies to maintain program continuity.







#### 3. Funding Sources for STI Education and Awareness Campaigns

The funding landscape for STI awareness campaigns reveals similar trends:

- 12 countries confirmed that campaigns are predominantly funded through national public funding. This indicates significant governmental support in these contexts, ensuring integration of STI awareness campaigns into national public health strategies.
- **7 countries** rely primarily on international bodies and/or private donations. This reliance on external funding sources highlights the need for increased domestic resource mobilization to enhance the sustainability of these campaigns.
- **6 countries** responded that their funding sources vary:
  - o Malta, Romania and Spain: Funding sources depend on the organiser of the particular campaign (public funding for governmental institutions X international funding for NGOs).
  - o **Finland, Latvia** and **Slovenia**: Funding sources differ concerning individual campaigns.
- **2 countries (Bulgaria, Poland)** responded that no STI-related campaigns are organised in the national context) with Poland indicating that incidental NGO activities occur scarcely in this area.





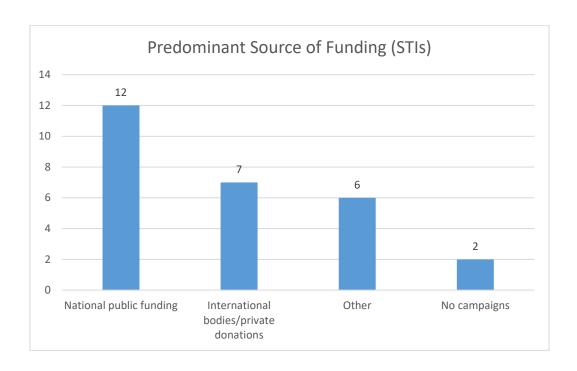


Table 12: HIV Raising Awareness and Counselling

Are there any legal barriers in your country preventing the functional running of education and awareness campaigns and programmes?		Common organisers of HIV education and awareness campaigns and programmes	Are these campaigns publicly funded by national bodies?
		Network Members (CORE)	
Bulgaria	No	NGOs, Ministry of Health, Regional Health Inspectorates (structures of the Ministry of Health on local level).	☐ Other (depends on the organiser - public funding for governmental institutions X international funding for NGOs)
Cyprus	No	AIDS Solidarity Movement, Ministry of Health, State HIV Reference Clinic, Cyprus National Addictions Authority (NAAC), Cyprus Family Planning Association	☐ No, funds are predominantly acquired from international bodies or private donations
Czech Republic	No	NGOs, HIV Patient Organization, State Public Health Institute	☐ Yes, the campaigns are predominantly funded by the national public bodies
France	Yes* These campaigns are led by NGOs (e.g., SIDACTION, Médecins du Monde, Le Planning Familial, AIDES) and public authorities (e.g., Santé Publique France)  * Some political practices are still adverse to any evocation of LGBTQI+ issues. Thus, HIV prevention campaigns were censored by a few right-wing mayors around 2017.  The "Loi AVIA" (2020), "against hateful content on the Internet" also constrained the freedom of speech and thus		predominantly funded by the national public bodies ues. Thus, HIV prevention campaigns
		activists of queer fields.	amed the freedom of speech and thus



	This law is especially harmful for sex-workers: it censors contents became illegal regarding to the penal offense of pimping.				
Germany	No	Grassroot- and other Self-help organisations, NGOs (e.g., BZgA, Aidshilfe, IWWIT, Sidekicks, Drogenhilfe)	☐ Yes, the campaigns are predominantly funded by the national public bodies		
Greece	No	Positive Voice, PRAKSIS, EEMAA, MSF, MdM, National Public Health Organization (EODY)	☐ No, funds are predominantly acquired from international bodies or private donations		
Hungary	Yes*	Only NGOs run such campaigns and services. There are no public government sponsored campaigns.	☐ No, funds are predominantly acquired from international bodies or private donations		
	but a series of r	of 1997 on the Protection of Children and the Administration recent amendments to several other laws, which prevent NG	Os from carrying out these activities.		
Italy	No	together all the relevant legislation in English: https://njt.hu NGOs; national institutions in a very limited extent only	□ No, funds are predominantly acquired from international bodies or private donations		
Poland	No	National AIDS Centre Agenda of the Minister of Health; Foundation for Social Education; NGOs	☐ Yes, the campaigns are predominantly funded by the national public bodies		
Portugal	No	NGOs, Portuguese National Health Directorate, Institute for Addictive Behaviours and Dependencies, City Councils through FCT initiative	☐ Yes, the campaigns are predominantly funded by the national public bodies		
Romania	No	These campaigns are organized by public institutions such as the 'National Commission for Supervision, control and prevention of cases of HIV/AIDS infection - Ministry of Health', in collaboration with 'National HIV/AIDS and Tuberculosis Coordination Committee' as well as by private institutions such as 'The National Union of Organizations of People Affected by HIV/AIDS (UNOPA)'. Non-governmental organizations such as Carusel and ARAS are also involved in such campaigns. It is important to note that even though a national strategy for HIV exists and is stipulating educational campaigns, there is a low involvement from these bodies. Most of the work in this direction is done by private institutions and NGOs.	□ Other (depends on the organiser - public funding for governmental institutions X international funding for NGOs)		
Slovakia	No	NGOs	☐ No, funds are predominantly acquired from international bodies or private donations		
Slovenia	No	NGOs	☐ Other (combination of public and international funding)		
Sweden	No	NGOs, Public Health Agencies	☐ Yes, the campaigns are predominantly funded by the national public bodies		
Partner Organisations (NON-CORE)					





Austria	No	Aids Hilfe Wien, Aids Hilfen in other federal states of Austria	☐ Yes, the campaigns are predominantly funded by the national
			public bodies
Belgium	No	Lhiving (Brussels), Platform prevention Sida, socio- cultural organizations, Sensoa, Hiv-reference centres	☐ Yes, the campaigns are predominantly funded by the national public bodies
Croatia	No	NGOs, Public Health Institutes	☐ Yes, the campaigns are predominantly funded by the national public bodies
Denmark	No	AIDS-Fondet (NGO).	☐ Yes, the campaigns are predominantly funded by the national public bodies
Estonia	No	Institute for Health Development, Linda Clinic, Ministry of Social Welfare, Ministry of Health, non-profit organisations NGOs EXPV and others	☐ Yes, the campaigns are predominantly funded by the national public bodies
Finland	No	Positiiviset ry HivFinland, Hivpoint	☐ Other (depends on individual campaigns)
Ireland	No	HSE Sexual Health and Crisi Pregnancy Programme, NGOs (HIV Ireland, Sexual Health Centre Cork, GOSHH, Sexual Health West, Belong To)	☐ Yes, the campaigns are predominantly funded by the national public bodies
Latvia	No	AGIHAS, Dialogs, Red Cross	☐ Other (depends on individual campaigns)
Lithuania	No	DEMETRA, other NGOs, NVSC (National Bureau of Public Health), Local Bureaus of Public Health	☐ No, funds are predominantly acquired from international bodies or private donations
Luxembourg	No	NGOs (HIV Berodung Croix-Rouge), Aids Committee, Ministry of Health, Direction of Health	☐ Yes, the campaigns are predominantly funded by the national public bodies
Malta	No	Health Promotion and Disease Prevention Directorate (Sexual Health department), The Malta LGBTIQ Rights Movement, Checkpoint Malta, The Malta Medical Students Association	☐ Other (depends on the organiser - public funding for governmental institutions X international funding and private donations for NGOs)
Netherlands	No	RIVM, COC, Hiv Vereniging, Soa Aids Nederland/Aidsfonds, Rutgers, ShivA, Mara, Mainline	☐ Yes, the campaigns are predominantly funded by the national public bodies
Spain	No	NGOs, ministry, regional administrations	☐ Other (depends on the organiser – When organised by the Ministry of Health or by regional/local administrations, public funds are secured and NGOs participate in their design and implementation.  Campaigns organised by NGOs are usually funded by private funds, and only occasionally by public funds secured through grant applications.)





Table 13: STIs Raising Awareness and Counselling

	Common organisers of STI education and awareness campaigns and programmes	Are these campaigns publicly funded by national bodies?			
Network Members (CORE)					
Bulgaria Cyprus	No campaigns are being organised.  AIDS Solidarity Movement, Ministry of Health, State HIV Reference Clinic, Cyprus National Addictions Authority (NAAC)	/  No, funds are predominantly acquired from international bodies or			
Czech Republic	NGOs organize most campaigns; there are very few public STI campaigns run by the state public health organizations	private donations  No, funds are predominantly acquired from international bodies or private donations			
France	Santé Publique France for public authorities	☐ Yes, the campaigns are predominantly funded by the national public bodies			
Germany	Grassroot, NGOs and public services level	☐ Yes, the campaigns are predominantly funded by the national public bodies			
Greece	NGOs mostly and sometimes, EEMAA (Greek clinicians) & EODY (national CDC)	☐ No, funds are predominantly acquired from international bodies or private donations			
Hungary	Only NGOs	☐ No, funds are predominantly acquired from international bodies or private donations			
Italy	Same as for HIV (NGOs; national institutions in a very limited extent only)	☐ No, funds are predominantly acquired from international bodies or private donations			
Poland	No campaigns (Incidental NGO-activities)	1			
Portugal	NGOs	☐ Yes, the campaigns are predominantly funded by the national public bodies			
Romania	These campaigns are organized by public institutions such as the 'National Commission for Supervision, control and prevention of cases of HIV/AIDS infection - Ministry of Health', in collaboration with 'National HIV/AIDS and Tuberculosis Coordination Committee' as well as by private institutions such as 'The National Union of Organizations of People Affected by HIV/AIDS (UNOPA)'. Non-governmental organizations such as Carusel and ARAS are also involved in such campaigns. It is important to note that even though a national strategy for HIV exists and is stipulating educational campaigns, there is a low involvement from these bodies. Most of the work in this direction is done by private institutions and NGOs.	□ Other (depends on the organiser - public funding for governmental institutions X international funding for NGOs)			
Slovakia	By the civil society organizations.	☐ No, funds are predominantly acquired from international bodies or private donations			
Slovenia	NGOs	☐ Other (depends on individual campaigns)			





Sweden	NGOs, Health Agencies	☐ Yes, the campaigns are predominantly funded by the national public bodies					
	Partner Organisations (NON-CORE)						
Austria	Aids Hilfe Wien/Aids Hilfen in Austria	☐ Yes, the campaigns are predominantly funded by the national public bodies					
Belgium	Promoting openness and awareness around sexual health: All of Sensoa Some student groups (higher education) çavaria/Rainbow houses/LGBTI+ organisations Ex Aequo NGOs for sex workers (Alias, Boysproject, Violett) Grindr and other dating apps in a lesser extent Wel Jong Peer-counselling, free condom distribution, testing on location, harm reduction campaigns: Department of Sensoa in direct contact with and for MSM, people living with HIV and people with a migration background (AT4SH) NGOs for sex workers Ex Aequo Rainbow houses Maison Arc-en-ciel de la Santé Brussels (MACS) Sex clubs for MSM Lumi Transgender Info Punt (TIP) çavaria	☐ Yes, the campaigns are predominantly funded by the national public bodies					
Croatia	Public Health Institutes and NGOs	☐ Yes, the campaigns are predominantly funded by the national public bodies					
Denmark	"Uge 6/Week Sex" campaign is organized by Sex&Samfund (NGO)  "Kun med kondom" campaign was organized by The Danish Ministry of Health and Sex&Samfund (NGO)  "Copenhagen Municipal campaign" was organized by Copenhagen Municipal & Sex&Samfund (NGO)	☐ Yes, the campaigns are predominantly funded by the national public bodies					
Estonia	Institute for Health Promotion, Linda Clinic, Ministry of Social Welfare, Ministry of Health, non-profit organisations NGOs	☐ Yes, the campaigns are predominantly funded by the national public bodies					
Finland	Kesäkumi: Radio Ylex, Finnish Red Cross, the Family Federation of Finland (Väestöliitto), Cancer Society of Finland (Suomen Syöpäyhdistys) and Sotilaskotiliitto.  Travelling: Hivpoint	□ Other (depends on individual campaigns)					
Ireland	HSE Sexual Health and Crisi Pregnancy Programme NGOs: HIV Ireland; Sexual Health Centre; GOSHH; Sexual Health West; Belong To	☐ Yes, the campaigns are predominantly funded by the national public bodies					
Latvia	NGOs and Latvian Centre for Disease Prevention and Control	☐ Other (depends on individual campaigns)					





Lithuania	DEMETRA, other NGOs, NVSC (National Bureau of Public Health), Local Bureaus of Public Health	☐ No, funds are predominantly acquired from international bodies
Luxembourg	NGO and Ministry of Health	☐ Yes, the campaigns are predominantly funded by the national public bodies
Malta	The Ministry for Education, The Health Promotion and Disease Prevention Directorate, NGOs	☐ Other (depends on the organiser - public funding for governmental institutions X international funding for NGOs)
Netherlands	Sexual health centres (GGD) and knowledge institutes (Rutgers).	☐ Yes, the campaigns are predominantly funded by the national public bodies
Spain	NGO, ADMINISTRATION	☐ Other (depends on the organiser — When organised by the Ministry of Health or by regional/local administrations, public funds are secured and NGOs participate in their design and implementation.  Campaigns organised by NGOs are usually funded by private funds, and only occasionally by public funds secured through grant applications.)

# Section 13 - HBV/HCV: Testing and Prevention

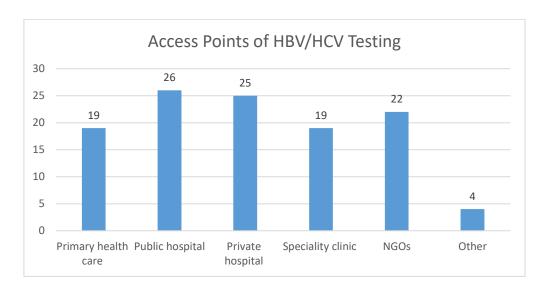
## 1. Access to HBV and HCV Testing

Survey responses indicate that HBV and HCV testing is primarily available in **public hospitals (26 countries)**, followed by **private hospitals (25 countries)** and **NGOs (22 countries)**. Additionally, **primary healthcare facilities (19 countries)** and **specialty clinics (19 countries)** serve as notable access points. A smaller subset of respondents **(4 countries)** identified "**Other**" facilities, providing testing arrangements tailored to meet unique local needs such as analysis laboratories, screening and diagnostic centres, sexual health centres, or harm reduction centres.

This distribution highlights the dominant reliance on public healthcare infrastructure to deliver testing services. Simultaneously, the significant role of NGOs demonstrates their critical function in bridging accessibility gaps, particularly for marginalized or vulnerable populations who may face barriers in accessing traditional healthcare settings.



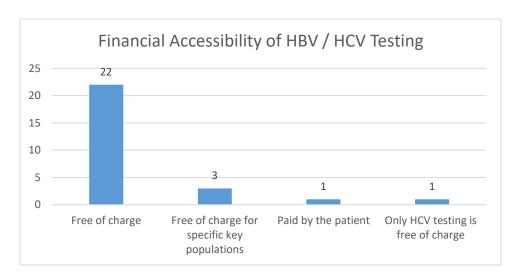




## 2. Cost of HBV and HCV Testing

Testing for HBV and HCV is reported as free of charge<sup>14</sup> in the majority of surveyed countries (22 countries). However, 3 countries noted that free testing is available only for specific key populations, underscoring a targeted, rather than universal, approach. 1 country indicated that patients bear the cost of testing and 1 country reported that only HCV testing is provided free of charge.

Importantly, these findings do not suggest universal access to free testing across all contexts. In several countries, access to free testing is contingent on specific factors, such as belonging to key populations or seeking care at particular facilities.



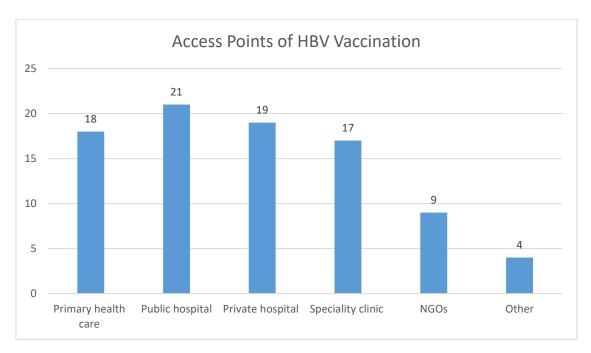
<sup>&</sup>lt;sup>14</sup> The survey question/answers do not distinguish whether testing is free of charge due to being covered by public insurance or universally free for anyone in the country. Furthermore, it does not imply that all testing is always free in the country; but rather, the survey responses shall be understood to mean that free-of-charge options are available to individuals seeking it (i.e., under specific conditions/in specific settings).





#### 3. Access to HBV Vaccination

Survey responses reveal that HBV vaccination is most frequently accessed at public hospitals (21 countries), followed closely by private hospitals (19 countries) and primary healthcare facilities (18 countries). Specialty clinics (16 countries) also play a significant role in providing vaccinations. NGOs contribute as well, with 9 responses indicating their involvement, while "Other" facilities (4 countries) represent additional, less common access points that cater to specific community needs.



#### 4. Cost of HBV Vaccination

The responses indicate that in most cases, HBV vaccination is reported as **free of charge (22 countries)**<sup>15</sup>. An additional **4 countries** noted that vaccination is **free only under specific conditions** (e.g., for specific key populations, increased risk of contraction), while **1 country** reported that patients must **pay for the vaccination**.

<sup>&</sup>lt;sup>15</sup> The designation "free of charge" includes both instances where vaccination is (a) entirely free and where it is (b) free at specific points during a person's life under a state vaccination scheme (e.g., after birth, before starting school, at age 12, etc.).



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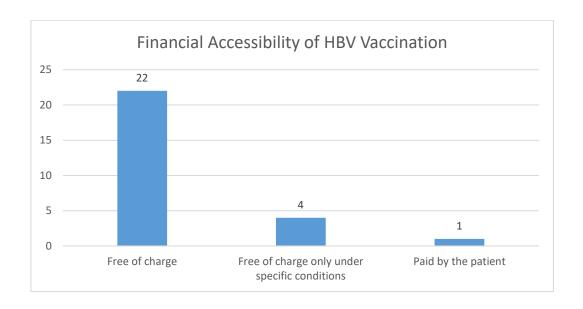


Table 14: HBV/HCV Testing and Prevention

	Where can key populations access HBV and HCV testing?	Is HBV and HCV testing free of charge?	Where can HBV vaccination be accessed?	Is HBV (or combined HAV/HBV) vaccination free of charge in your country?
		Network Members (CORE)		
Bulgaria	☐ Primary health care ☐ Public hospital ☐ Private hospital ☐ Speciality clinic ☐ NGOs	Free of charge testing is available: 1) 14 Regional health inspectorates with limited working time (these are regional structures of Ministry of Health); 2) Through the primary healthcare providers for the health insured people aged between 40-60, every 5 years; 3) Through project- based activities of NGOs which are not sustainable.	□ Other (Maternity hospitals; first dose applied 12 hours after birth; subsequent doses at primary health care)	Yes
Cyprus	☐ Primary health care ☐ Public hospital ☐ Private hospital ☐ Speciality clinic ☐ NGOs	There are options for free testing (Specific state medical centres, Specialty Clinic, NGOs) and settings where it's not free (Private Hospitals and Labs).	□ Primary health care □ Public hospital	Yes
Czech Republic	☐ Primary health care ☐ Public hospital ☐ Private hospital ☐ Speciality clinic ☐ NGOs	Free of charge for individuals covered by public health insurance and for users undergoing anonymous testing at NGOs.	☐ Primary health care ☐ Public hospital ☐ Private hospital ☐ Speciality clinic	Yes





_				
France	☐ Primary health care ☐ Public hospital ☐ Private hospital ☐ NGOs ☐ Other (Analysis laboratories, self-testing / city medicine, Free Information, Screening and Diagnostic Centre, sexual health centres (CeGIDD))	Testing is free at the Free Information, Screening and Diagnostic Centre (CeGIDD).	☐ Primary health care ☐ Public hospital ☐ Private hospital ☐ Speciality clinic ☐ Other (Free Information, Screening and Diagnostic Centre (CeGIDD))	Yes (through a subsequent reimbursement scheme)
Germany	☐ Primary health care ☐ Public hospital ☐ Private hospital ☐ Speciality clinic ☐ NGOs	Free of charge for key populations and after risk contact.	☐ Primary health care ☐ Public hospital ☐ Private hospital ☐ Speciality clinic	No (HBV vaccination is only free for key populations)
Greece	☐ Public hospital☐ Private hospital☐ NGOs	Yes	□ Public hospital □ NGOs	Yes
Hungary	☐ Private hospital☐ Speciality clinic	HBV and HCV testing is paid for by the patient.	☐ Private hospital☐ Speciality clinic☐	Yes
Italy	☐ Public hospital ☐ Private hospital ☐ NGOs ☐ Other (Clinical analysis laboratories where any blood tests may be undertaken)	Testing is free of charge in NGOs. In public hospitals people need to contribute to the cost of the test to a certain amount (ticket).	□ Public hospital □ Private hospital	Yes
Poland	☐ Primary health care ☐ Public hospital ☐ Private hospital ☐ Speciality clinic ☐ NGOs	HCV testing is free of charge in NGOs and primary health care.	☐ Primary health care ☐ Public hospital ☐ Private hospital	Yes
Portugal	☐ Primary health care ☐ Public hospital ☐ Private hospital ☐ NGOs	Free of charge at NHS	☐ Primary health care ☐ Private hospital ☐ NGOs	Yes
Romania	□ Primary health care □ Public hospital □ Private hospital	Testing for HBV/HCV can be free of charge for insured people on the basis of a doctor referral (if determined clinically necessary).  Romania has implemented between 2020-2023 2 projects financed by the European Social Fund (local project), state hospitals and NGOs in partnership, in which rapid testing was made available also in primary health care (only in 24 counties and	□ Primary health care □ Public hospital □ Private hospital □ NGOs	Yes





		only for doctors that have enrolled in the project). The projects also		
		covered confirmation.		
Slovakia	☐ Public hospital	Depends on where the testing is	☐ Primary health care	No (HBV vaccination
	☐ Private hospital	happening.	☐ Speciality clinic	is only free for PUD
	☐ Speciality clinic			and available at 1
	□ NGOs			drug dependency
				centre)
Slovenia	☐ Primary health care	It is free in public healthcare and	☐ Primary health care	Yes
	☐ Public hospital	NGOs (currently 3 NGOs performing	☐ Public hospital	
	☐ Private hospital	CBVCT) and paid in certain public	☐ Private hospital	
	☐ Speciality clinic	healthcare settings (on request of	☐ Speciality clinic	
	□ NGOs	the patient, without referral by a		
Sweden		doctor) and at private clinics.		Yes (HBV vaccination
Sweden	☐ Primary health care	HBV and HCV testing is free	☐ Primary health care	is also free for certain
	☐ Public hospital		☐ Public hospital	key populations
	☐ Private hospital		☐ Private hospital	(LGBTQ))
	☐ Speciality clinic		☐ Speciality clinic	(EGD I Q))
	□ NGOs			
		Partner Organisations (NON-CO	RE)	
Austria	☐ Primary health care	HBV and HCV testing is free in case	☐ Primary health care	Yes
	☐ Public hospital	of a doctor referral / prescription	☐ Public hospital	
	☐ Private hospital		☐ Private hospital	
	☐ Speciality clinic		☐ Speciality clinic	
	□ NGOs (Aids Hilfen)		□ NGOs (Aids Hilfen)	
Belgium	☐ Primary health care	HBV and HCV testing is only free for	☐ Primary health care	Yes
	☐ Public hospital	certain key populations (e.g., sex	☐ Speciality clinic	
	☐ Private hospital	workers)	□ NGOs	
	☐ Speciality clinic			
	□ NGOs			
Croatia	☐ Primary health care	HBV and HCV testing is covered by	☐ Speciality clinic	No (HBV vaccination
	☐ Public hospital	public health insurance	□NGOs	is free of charge only
	☐ Private hospital		☐ Other (Public Health	if certain conditions
	☐ Speciality clinic		Institutes have	are met)
	□NGOs		vaccination clinics)	
	□ Other (Public			
	Health Institutes)			
	* While, it can be theore	tically accessed in all the listed places, th	ne access can difficult, but i	t is most easily
	available in Public Healt	h Institutes, some hospitals and some No	GOs.	
Denmark	☐ Public hospital	HBV and HCV testing is free at	☐ Primary health care	No (HBV vaccination
	☐ Speciality clinic	public hospitals and subject to a fee	☐ Public hospital	is only free for people
		(approx. DKK 360) at speciality	☐ Speciality clinic	at increased risk of
		clinics (e.g., vaccination clinics)		contraction)
Estonia	☐ Public hospital	HBV and HCV testing is free in all	☐ Public hospital	Yes
	☐ Private hospital	settings, except for private	☐ Private hospital	
	☐ Speciality clinic	healthcare	☐ Speciality clinic	
	□ NGOs			
	□ Other*			





	* In our country, tests for HCV are available in all organisations working with people who use drugs, for example, in				
	substitution therapy centres (so-called methadone clinics), harm reduction centres, etc. Testing for HBV is available				
	in an anonymous office, in a specialised clinic and in a public hospital. HCV testing is also available at NGOs				
	working with people at risk, sex workers, and the LGBT community.				
Finland	☐ Primary health care	HBV and HCV testing is free in all	☐ Primary health care	No (HBV vaccination	
	☐ Public hospital	settings, except for private	☐ Public hospital	is only free for people	
	☐ Private hospital	healthcare	☐ Private hospital	at increased risk of	
	☐ Speciality clinic		☐ Speciality clinic	contraction)	
	□NGOs		□NGOs		
Ireland	☐ Primary health care	HBV and HCV testing is free at	☐ Primary health care	Yes	
	☐ Public hospital	public hospitals, specialty clinics	☐ Public hospital		
	☐ Private hospital	(e.g., Gay Men's Health Service),	☐ Private hospital		
	☐ Speciality clinic	NGOs	☐ Speciality clinic		
	□NGOs				
Latvia	☐ Primary health care	HBV and HCV testing is free at	☐ Public hospital	No	
	☐ Public hospital	NGOs, otherwise subject to a fee	☐ Private hospital		
	☐ Private hospital		☐ Speciality clinic		
	☐ Speciality clinic		☐ Other (Ambulatory		
	□NGOs		health centres)		
Lithuania	☐ Primary health care	HBV and HCV testing is free of	☐ Primary health care	Yes	
	☐ Public hospital	charge at NGOs, otherwise subject to	☐ Public hospital		
	☐ Private hospital	a fee; under a national programme,	☐ Private hospital		
	□ NGOs	people born between 1945 and	□ NGOs		
		1994 can access one-time free of			
		charge testing in primary health care			
		settings			
Luxembourg	☐ Primary health care	HBV and HCV testing is covered by	☐ Primary health care	Yes	
	☐ Public hospital	public health insurance; HCV testing	☐ Public hospital		
	☐ Private hospital	is available for free at some NGOs	☐ Private hospital		
	□ NGOs		□ NGOs		
Malta	☐ Public hospital	Free of charge (covered by public	☐ Public hospital	Yes	
	☐ Private hospital	health insurance)	☐ Private hospital		
Netherlands	☐ Public hospital	HBV and HCV testing is free of	☐ Public hospital	Yes	
	☐ Speciality clinic	charge only for key demographics	☐ Speciality clinic		
Spain	☐ Primary health care	HBV and HCV testing is free	☐ Primary health care	Yes	
	☐ Public hospital		☐ Public hospital		
	☐ Private hospital		☐ Private hospital		
	☐ Speciality clinic		☐ Speciality clinic		
	□ NGOs				

# Section 14 - HBV/HCV: Access to Treatment

# 1. Access to Hepatitis B Treatment

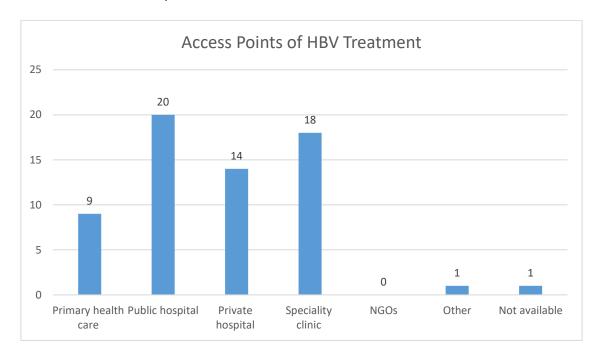
Survey responses indicate that key populations can predominantly access Hepatitis B treatment in **public** hospitals (20 countries) and specialty clinics (18 countries). Private hospitals (14 countries) and primary





health care facilities (9 countries) also serve as notable access points. Additionally, 1 country reported that Hepatitis B treatment is available also in "Other" settings (France - Free Information, Screening and Diagnostic Centre).

Furthermore, **Estonia** reported that there is **no direct treatment available for Hepatitis B**. The healthcare system provides support for individuals with the condition primarily through infectious disease specialists. These specialists focus on managing liver health and addressing exacerbations of the disease by prescribing medications. In cases where prescribed medications are necessary, the majority of the drug costs are covered by Estonia's health insurance system.



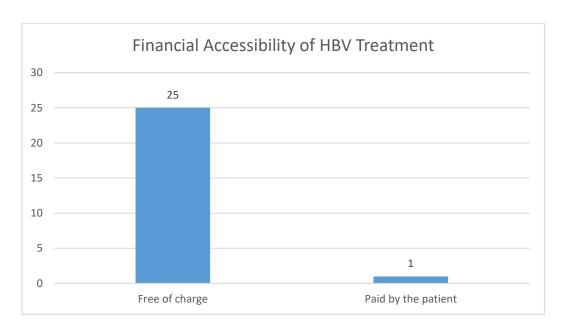
### 2. Cost of Hepatitis B Treatment

The majority of the countries where Hepatitis B treatment is available reported that Hepatitis B treatment is free of charge<sup>16</sup> (25 countries), However, 1 country noted that the cost of treatment is borne by the patient.

<sup>&</sup>lt;sup>16</sup> The survey question/answers do not distinguish whether treatment is free of charge due to being covered by public insurance or universally free for anyone in the country.

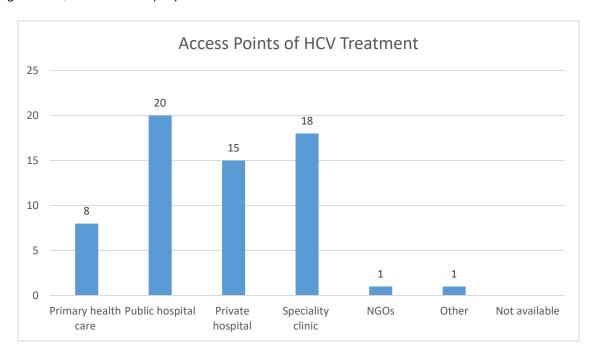






### 3. Access to Hepatitis C Treatment

Similar to Hepatitis B treatment, Hepatitis C treatment is predominantly accessible through **public hospitals** (20 countries) and specialty clinics (18 countries). Private hospitals (15 countries) and primary healthcare facilities (8 countries) play supporting roles. NGOs (1 country) and "Other" facilities (1 country) have a negligible role, and no country reported that treatment is unavailable.







### 4. Cost of Hepatitis C Treatment

Hepatitis C treatment is reported as **free of charge**<sup>17</sup> in 25 countries, with 1 country stating it is **free only for specific key populations** and 1 country requiring patients to **pay for treatment**. These findings mirror those for Hepatitis B treatment, suggesting strong public health support in addressing Hepatitis C. However, the existence of conditions or restrictions in two cases highlights potential access barriers for some populations, warranting further policy attention to ensure equitable access.

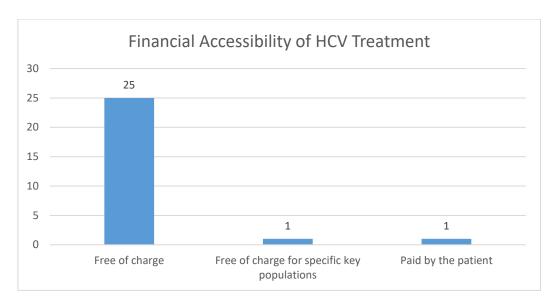


Table 15: HBV/HCV Access to Treatment

	Where can key populations access Hepatitis B treatment?	What are the conditions of treatment?	Where can key populations access Hepatitis C treatment?	What are the conditions of treatment?
		Network Members	(CORE)	
Bulgaria	☐ Speciality clinic	Free of charge (covered by public health insurance)	☐ Speciality clinic	Free of charge (covered by public health insurance)
Cyprus	□ Speciality clinic	Free of charge (for people who have access to the local healthcare system)	□ Speciality clinic	Free of charge (for people who have access to the local healthcare system)
Czech Republic	□ Speciality clinic	Free of charge (covered by public health insurance)	☐ Speciality clinic	Free of charge (covered by public health insurance)

<sup>&</sup>lt;sup>17</sup> The survey question/answers do not distinguish whether treatment is free of charge due to being covered by public insurance or universally free for anyone in the country.





France	☐ Primary health care ☐ Public hospital ☐ Private hospital ☐ Speciality clinic ☐ Other (Free Information, Screening and Diagnostic Centre (CeGIDD))	Free of charge under public health insurance or at the Free Information, Screening and Diagnostic Centre (CeGIDD)	☐ Primary health care ☐ Public hospital ☐ Private hospital ☐ Speciality clinic ☐ Other (Free Information, Screening and Diagnostic Centre (CeGIDD))	Free of charge under public health insurance or at the Free Information, Screening and Diagnostic Centre (CeGIDD)
Germany	☐ Primary health care ☐ Public hospital ☐ Private hospital ☐ Speciality clinic	Free of charge (covered by public health insurance)	☐ Primary health care ☐ Public hospital ☐ Private hospital ☐ Speciality clinic	Free of charge (covered by public health insurance)
Greece	□ Public hospital □ Private hospital □ Speciality clinic	Free of charge	□ Public hospital □ Private hospital □ Speciality clinic	Free of charge
Hungary	☐ Private hospital☐ Speciality clinic☐	Free of charge (covered by public health insurance; paid in private care)	□ Private hospital □ Speciality clinic	Free of charge (covered by public health insurance; paid in private care)
Italy	☐ Public hospital☐ Private hospital	Free of charge	☐ Public hospital☐ Private hospital	Free of charge
Poland	☐ Speciality clinic	Free of charge (covered by public health insurance)	☐ Speciality clinic	Free of charge (covered by public health insurance)
Portugal	☐ Public hospital☐ Private hospital☐	Free of charge at NHS	□ Public hospital □ Private hospital	Free of charge at NHS
Romania	□ Public hospital □ Private hospital	Free of charge (covered by public health insurance)	□ Public hospital □ Private hospital	Free of charge (covered by public health insurance)
Slovakia	☐ Speciality clinic	Free of charge	☐ Speciality clinic	Free of charge
Slovenia	□ Public hospital □ Speciality clinic	Free of charge (covered by public health insurance)	□ Public hospital □ Speciality clinic	Free of charge (covered by public health insurance)
Sweden	☐ Public hospital	Free of charge	☐ Public hospital	Free of charge
		Partner Organisations (I	NON-CORE)	
Austria	☐ Primary health care ☐ Public hospital ☐ Private hospital ☐ Speciality clinic	Free of charge (covered by public health insurance)	<ul><li>□ Primary health care</li><li>□ Public hospital</li><li>□ Private hospital</li><li>□ Speciality clinic</li></ul>	Free of charge (covered by public health insurance); special programmes for uninsured are in place
Belgium	☐ Primary health care ☐ Public hospital ☐ Speciality clinic	Paid by the patient	☐ Primary health care ☐ Public hospital ☐ Speciality clinic	Paid by the patient
Croatia	☐ Public hospital	Free of charge (covered by public health insurance)	□ Public hospital	Free of charge (covered by public health insurance)
Denmark	☐ Public hospital	Free of charge	☐ Public hospital	Free of charge





Estonia	□ Not available*	/	□ Public hospital □ Private hospital □ Speciality clinic	Free of charge (covered by public health insurance)
	condition of the liver usir	·	n infectious disease specialist can in case of exacerbation of the dise	
Finland	☐ Primary health care ☐ Public hospital ☐ Private hospital ☐ Speciality clinic	Free of charge (except in private health care)	<ul><li>□ Primary health care</li><li>□ Public hospital</li><li>□ Private hospital</li><li>□ Speciality clinic</li></ul>	Free of charge (except in private health care)
Ireland	☐ Primary health care ☐ Public hospital ☐ Speciality clinic	Free of charge (in public health care settings)	☐ Primary health care ☐ Public hospital ☐ Private hospital ☐ Speciality clinic ☐ NGOs	Free of charge (in public health care settings)
Latvia	☐ Public hospital☐ Private hospital☐ Speciality clinic☐	Free of charge	□ Speciality clinic	Free of charge
Lithuania	☐ Primary health care ☐ Public hospital ☐ Private hospital	Free of charge (covered by public health insurance)	☐ Primary health care ☐ Public hospital ☐ Private hospital	Free of charge (covered by public health insurance)
Luxembourg	☐ Primary health care ☐ Public hospital ☐ Private hospital ☐ Speciality clinic	Free of charge (covered by public health insurance)	☐ Primary health care ☐ Public hospital ☐ Private hospital ☐ Speciality clinic	Free of charge (covered by public health insurance); special programmes for uninsured are in place
Malta	□ Public hospital □ Private hospital	Free of charge (covered by public health insurance)	□ Public hospital □ Private hospital	Free of charge (covered by public health insurance)
Netherlands	☐ Public hospital☐ Speciality clinic☐	Free of charge (covered by public health insurance)	☐ Public hospital ☐ Speciality clinic	Only free of charge for key populations
Spain	☐ Primary health care ☐ Public hospital ☐ Private hospital ☐ Speciality clinic	Free of charge	□ Public hospital □ Private hospital	Free of charge



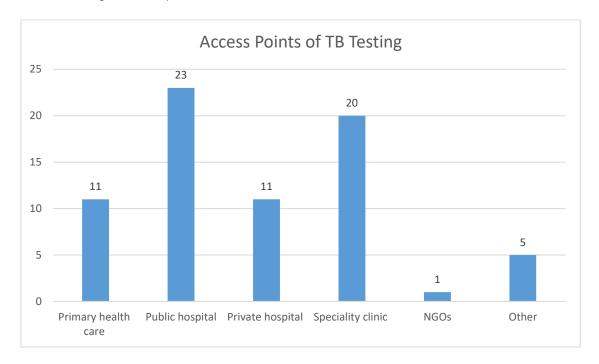


## Section 15 - Tuberculosis: Testing and Prevention

Three countries (Austria, Belgium, and the Netherlands) were unable to provide responses related to TB. To address these gaps, the authors conducted desk research to supplement the analysis and answer the main questions.

### 1. Access Points for TB Testing

The analysis highlights a range of access points for TB testing across the surveyed countries. Public hospitals (23 countries) and specialty clinics (20 countries) are the most frequently reported locations for testing, reflecting their central role in national TB testing strategies. Other common access points include primary healthcare facilities (11 countries) and private hospitals (11 countries), which also contribute significantly to testing infrastructure. However, NGOs (1 countries) and "Other" non-traditional settings (5 countries) were reported less frequently. This highlights variability in national approaches to engaging community-led initiatives for TB diagnosis and prevention.



### 2. Cost of TB Testing

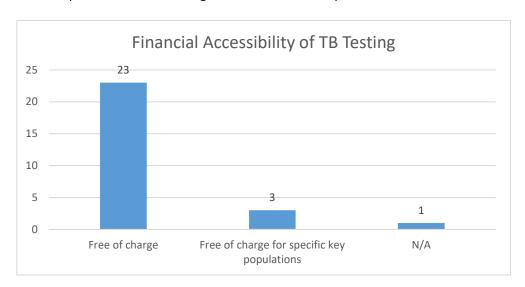
Responses on the cost of TB testing show considerable alignment toward affordability. A majority of 23 countries reported that TB testing is completely free of charge<sup>18</sup>. In 3 countries, TB testing was indicated as free for specific key populations, such as those at higher risk of TB exposure. Notably, 1 country did not

<sup>&</sup>lt;sup>18</sup> The survey question/answers do not distinguish whether testing is free of charge due to being covered by public insurance or universally free for anyone in the country.





provide information on the cost of testing. The prevalence of free testing demonstrates a significant commitment to minimizing financial barriers and facilitating early diagnosis. The majority of countries reporting free TB testing reflects a commitment to reducing financial barriers to early diagnosis and treatment. However, the disparity in the availability of free TB testing for all versus specific key populations suggests room for improvement in achieving universal accessibility.



#### 3. Inclusion of TB Vaccination in National Vaccination Schemes

The analysis revealed variability in whether TB vaccination for children is included in national vaccination schemes. Based on survey responses, **15 countries** reported that TB vaccination is included, while **11 countries** indicated it is not. These results highlight differences in the standardized approach to childhood TB vaccination.

It is important to note that the questionnaire did not differentiate between vaccination being recommended for individuals at increased risk (as part of the national vaccination scheme) and vaccination being recommended for the entire population. To address this, additional desk research of the authors drawing on data from the European Centre for Disease Prevention and Control (ECDC)<sup>19</sup> clarified that **7 of the 15 countries** do not include TB vaccination as a recommended or mandatory component of their national schemes (i.e., the national vaccination scheme is likely focused on the availability of TB vaccination for individuals at increased risk).

<sup>&</sup>lt;sup>19</sup> https://vaccine-schedule.ecdc.europa.eu/Scheduler/ByDisease?SelectedDiseaseId=14&SelectedCountryIdByDisease=-1





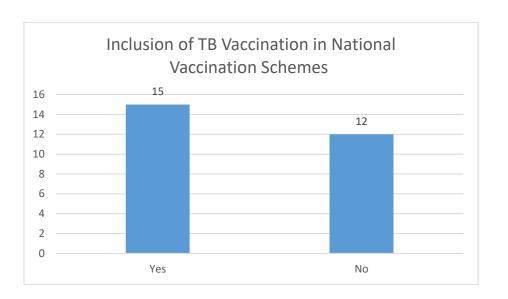


Table 16: TB Testing and Prevention

	Access points for TB testing	Cost of TB testing	TB Vaccination recommended / mandatory as part of the national vaccination scheme	Vaccination age	Is TB vaccination free of charge?
		Network Memb	ers (CORE)		
Bulgaria	☐ Public hospital☐ Speciality clinic☐	Free of charge	Yes	48 hours after birth (Re-vaccination at the age of 7 and 11)	Yes
Cyprus	□ Speciality clinic	Free of charge for specific key populations (Otherwise data not available)	No	/	/
Czech Republic	☐ Public hospital ☐ Private hospital ☐ Speciality clinic	Free of charge	No	1	Yes (Upon doctor's prescription)
France	☐ Primary health care ☐ Public hospital ☐ Private hospital ☐ Speciality clinic ☐ Other (City medicine)	Free of charge for specific key populations	Yes**		Yes (At the Free Information, Screening and Diagnostic Centre, certain public facilities, free vaccination centres; also fully covered





					for certain key
					populations)
Germany	☐ Primary health care ☐ Public hospital ☐ Private hospital ☐ Speciality clinic ☐ Other (Health Department)	Free of charge (Upon doctor's prescription)	No	1	No
Greece	☐ Primary health care ☐ Public hospital ☐ Private hospital ☐ Speciality clinic ☐ NGOs	Free of charge	Yes**	At 6 years old	Yes
Hungary	□ Private hospital □ Speciality clinic	Free of charge (Covered by public health insurance; paid in private care)	Yes	Week 0-4	Yes
Italy	☐ Public hospital☐ Private hospital☐	Free of charge	No	1	Yes
Poland	☐ Primary health care	Free of charge	Yes	At birth	Yes
Portugal	☐ Public hospital ☐ Other (Public pneumology diagnostic centre)	Free of charge (At NHS)	Yes**	At birth	Yes (At NHS)
Romania	□ Public hospital □ Speciality clinic □ Other*  * Romania has impleme project), state hospitals	and NGOs, that include	ed a testing mobile u		
Slovakia	facilitated testing for ke	ry populations (main tar	get drug users).	1	/
Slovenia	☐ Public hospital ☐ Speciality clinic	Free of charge (If clinically indicated)	Yes**	1	Yes
Sweden	☐ Public hospital☐ Speciality clinic☐	Free of charge	Yes**	/	Yes (Upon doctor's prescription)
		Partner Organisatio	ns (NON-CORE)		
Austria*	☐ Public hospital☐ Speciality clinic☐	Free of charge (Covered by public health insurance)	No	I	No
Belgium*	☐ Primary health care ☐ Public hospital ☐ Speciality clinic	Free of charge	No	1	1
Croatia	☐ Primary health care ☐ Public hospital ☐ Speciality clinic	Free of charge (Covered by public health insurance)	Yes	At birth	Yes





Denmark	☐ Public hospital☐ Speciality clinic☐	Free of charge* (If clinically indicated for inpatients at a public hospital)	No	1	No
	* Only x-ray imaging ar diagnostically purposes for TB is not free of cha	nd blood sampling for de for inpatients at public			
Estonia	☐ Primary health care ☐ Public hospital ☐ Private hospital ☐ Speciality clinic	Free of charge (Including people without health insurance)	Yes	From birth to 16 years of age	Yes
Finland	☐ Primary health care ☐ Public hospital	Free of charge	Yes**	/	Yes
Ireland	☐ Public hospital☐ Private hospital	Free of charge	No	1	No
Latvia	☐ Public hospital☐ Private hospital☐ Speciality clinic☐	Free of charge	Yes	2-5 days after birth	Yes
Lithuania	☐ Primary health care ☐ Public hospital ☐ Private hospital ☐ Speciality clinic	Free of charge for specific key populations	Yes	2-3 days after birth	Yes
Luxembourg	☐ Other (Centre  Medico Social -  specific national  centre for TB  screening)	Free of charge (Covered by public health insurance + for asylum seekers)	No	/	/
Malta	☐ Public hospital☐ Private hospital☐	Free of charge (Covered by public health insurance)	Yes**	At birth	Yes
Netherlands*	☐ Public hospital ☐ Speciality clinic (Tuberculosis Department of the Dutch Municipal Health Service [GGD])	N/A	No		
Spain	☐ Primary health care ☐ Public hospital ☐ Speciality clinic	Free of charge	No	1	Yes

<sup>\*</sup> Answers were not provided by the partner organisation but obtained through desk research of the authors.



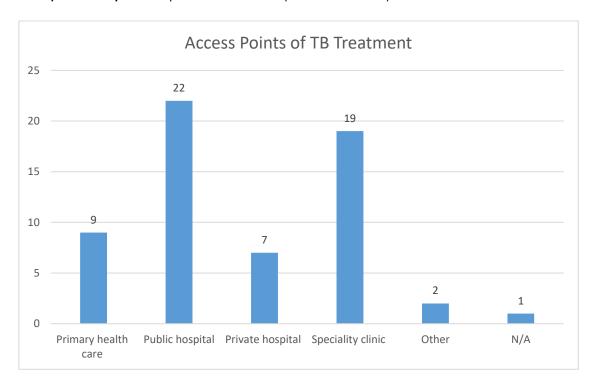
<sup>\*\*</sup> Based on ECDC data, the answer would be "No". See the analysis for more details.



### Section 16 - Tuberculosis: Access to Treatment

#### 1. Access Points for TB Treatment

The analysis highlights the variety of healthcare facilities where key populations can access TB treatment across participating countries. Public hospitals (22 countries) and specialty clinics (19 countries) were the most commonly reported access points, underscoring the reliance on formal healthcare institutions to deliver TB treatment services. Additionally, primary healthcare facilities (9 countries) and private hospitals (7 countries) were identified as significant locations, reflecting efforts by some countries to decentralize TB treatment services and expand access. However, fewer countries reported utilizing "Other" settings (2 countries). 1 country did not provide an answer (marked as "N/A").



### 2. Conditions of TB Treatment

The conditions under which TB treatment is provided varied across countries. A majority of **22 countries** reported that TB treatment is free of charge<sup>20</sup>, demonstrating widespread efforts to eliminate financial barriers to care. However, **3 countries** (Cyprus, France, and Italy) reported specific conditions for accessing TB treatment:

• Cyprus: Treatment conditions were reported as unclear, varying for different populations.

<sup>&</sup>lt;sup>20</sup> The survey question/answers do not distinguish whether treatment is free of charge due to being covered by public insurance or universally free for anyone in the country.





- **Italy**: TB treatment is covered by public health insurance; however, patients are required to pay for "tickets" covering medications and visits unless they qualify for exemptions.
- **France**: TB treatment is fully covered for individuals diagnosed with certain long-term illnesses (e.g., ALD).

Additionally, 2 countries did not provide specific information on the conditions for accessing TB treatment.

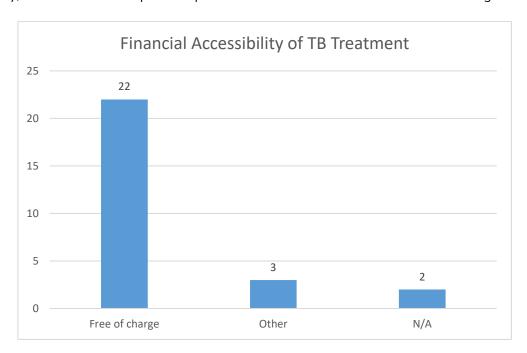


Table 17: TB Access to Treatment

	Where can key populations access TB	What are the conditions of treatment?
	treatment?	
	Network M	dembers (CORE)
Bulgaria	☐ Speciality clinic	Free of charge (Regardless of health insurance status)
Cyprus	☐ Speciality clinic	Unclear for different populations
Czech	☐ Public hospital	Free of charge
Republic	☐ Speciality clinic	
France	☐ Primary health care	The treatment is 100% covered for people with certain long-
	☐ Public hospital	term diseases (ALD)
	☐ Private hospital	
	☐ Speciality clinic	
Germany	☐ Primary health care	Free of charge (Covered by public health system)
	☐ Public hospital	
	☐ Private hospital	
	☐ Speciality clinic	
Greece	N/A	N/A





Hungary	☐ Speciality clinic	Free of charge (Covered by public health insurance)
Italy	☐ Public hospital	TB treatment is prescribed by pneumologists who directly
	☐ Private hospital	take care of prescriptions. TB patients need to pay a "ticket"
		for medications and visits, unless they have exemptions
		related to the conditions of unemployment, or social pensions,
		low income, other diseases, etc.
Poland	□ Public hospital	Free of charge
	☐ Speciality clinic	
Portugal	☐ Public hospital	Free of charge (At NHS)
	☐ Other (Public pneumology diagnostic centre)	
Romania	☐ Public hospital	Free of charge
	☐ Speciality clinic	
Slovakia	☐ Public hospital	Free of charge
	☐ Speciality clinic	
Slovenia	☐ Public hospital	Free of charge (Covered by public health insurance)
	□ Speciality clinic	
Sweden	☐ Public hospital	Free of charge
	Partner Organisatio	ons (NON-CORE)
Austria*	☐ Public hospital	Free of charge
Austria	☐ Speciality clinic	Tree of charge
Belgium*	□ Primary health care	Free of charge
Detgiuiii		Tree of charge
	☐ Public hospital	
Croatia	☐ Speciality clinic	From of charge (Covered by public health incurance)
Croatia	☐ Public hospital	Free of charge (Covered by public health insurance)
D	☐ Speciality clinic	Fuer of the age
Denmark	☐ Primary health care	Free of charge
<b>5</b>	□ Public hospital	5 (1
Estonia	☐ Primary health care	Free of charge
	☐ Public hospital	
	☐ Speciality clinic	
Finland	☐ Primary health care	Free of charge (For those who are entitled in the national
	☐ Public hospital	vaccination scheme)
Ireland	☐ Public hospital	Free of charge (in public healthcare settings; paid in private
	☐ Private hospital	healthcare settings)
Latvia	☐ Speciality clinic	Free of charge
Lithuania	☐ Primary health care	Free of charge (For all residents)
	☐ Public hospital	
	☐ Private hospital	
	☐ Speciality clinic	
	☐ Other (DOTS sites)	
Luxembourg	☐ Primary health care	Free of charge (Covered by public health insurance)
	☐ Public hospital	
	☐ Private hospital	
	☐ Speciality clinic	
Malta	☐ Public hospital	Free of charge (Covered by public health insurance)
	☐ Private hospital	





Netherlands*	☐ Public hospital	N/A
	☐ Speciality clinic (Tuberculosis Department of	
	the Dutch Municipal Health Service [GGD])	
Spain	☐ Primary health care	Free of charge
	☐ Public hospital	
	☐ Speciality clinic	

<sup>\*</sup> Answers were not provided by the partner organisation but obtained through desk research of the authors.

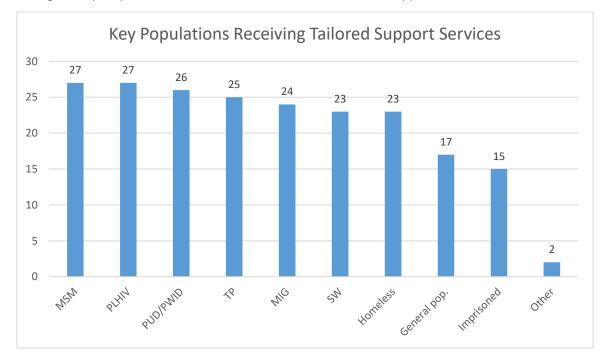
# Section 17 - Key Populations

The survey responses provide valuable insights into the legal and social contexts impacting key populations, particularly sex workers and people who use drugs.

### 1. Availability of Tailored Services for Key Populations

Tailored support services are widely available to various key populations across the surveyed countries. Notably:

- Men who have sex with men (MSM) and people living with HIV (PLHIV) are the most consistently supported groups, with all 27 countries reporting tailored services for these populations.
- Other key populations, including **people who use drugs (PUD/PWID)**, **transgender persons (TP)**, **migrants (MIG)**, and **homeless individuals**, receive tailored support in over **20 countries**.







### 2. Legality of Sex Work

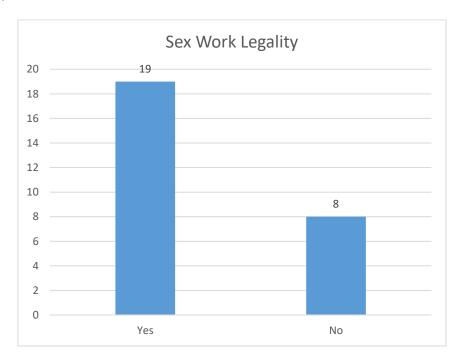
The legality of sex work remains a contentious issue across the surveyed countries. Out of 27 responses:

- 19 countries reported that sex work is legal.
- 8 countries indicated that sex work is illegal.

It is important to note that the survey focused on the on the legal status of sex workers themselves, rather than on individuals soliciting or financially benefiting from sex work. This distinction provides clarity on the nuances of legal frameworks across countries.

Several countries with reported legality highlight that this legality is not without limitation. For instance, in **Austria**, sex work is permitted but regulated through zoning laws and mandatory health checks. In **Luxembourg**, sex work is permitted only during specific times in specific streets (e.g., two areas near the main station in Luxembourg City). Failure to comply with these provisions can result in fines of up to EUR 2,500, with stricter penalties for repeated offenses.

The results highlight legal disparities that likely influence the accessibility of healthcare and other services for sex workers. In jurisdictions where sex work is illegal, stigma and fear of prosecution may hinder effective HIV and/or STI prevention and treatment efforts.



## 3. Drug Use Criminalisation

The criminalisation of drug use reflects an area where countries adopt markedly different legal approaches, each carrying distinct implications for public health and social outcomes:

• 19 countries indicated that drug use is criminalised.





### 8 countries reported that drug use is not criminalised.

The survey responses frequently equate the criminalisation of drug use with the criminalisation of drug possession, leading to similar legal and social outcomes (e.g., Bulgaria, Czech Republic, Poland, Ireland)<sup>21</sup>. In comparison, Greece reported that obtaining drugs for personal use (i.e., drug possession) is clearly distinguished from acquisition for commercial use and the punishment varies accordingly; Germany strongly emphasized that it is the trade and distribution (i.e., making available) of drugs which is criminalised, not the consumption.

Criminalisation may pose significant barriers to accessing harm reduction services, including needle exchange programs and opioid substitution therapy. This punitive legal environment exacerbates the vulnerability of people who use drugs to HIV transmission and limits opportunities for effective public health interventions.

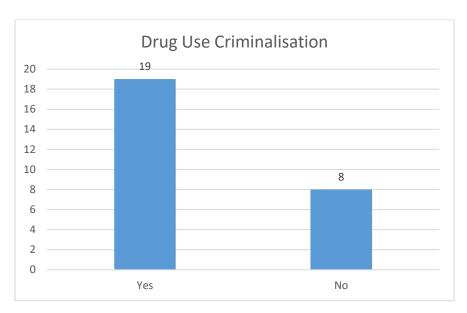


Table 18: Key Populations

	Key populations with tailored services in the country	User groups of the partner organisations	Legality of sex-work	Criminalisation of drug-use
	N	etwork Members (CORE)		
Bulgaria	□MSM	□MSM	No	Yes
	□ PLHIV	□ PLHIV		
	□ PUD/PWID	□SW		
	□ТР	□TP		
	□ MIG	☐ General Pop.		
	□ Homeless	☐ Other (Roma, migrants)		

<sup>&</sup>lt;sup>21</sup> These responses are part of the "Yes" category.





Cyprus	☐ MSM ☐ PLHIV ☐ PUD/PWID ☐ MIG	☐ MSM ☐ PLHIV ☐ PUD/PWID ☐ SW ☐ TP ☐ MIG ☐ Homeless ☐ General Pop. ☐ MSM	Yes	Yes
Republic	□ PLHIV □ PUD/PWID □ SW □ TP □ MIG □ Homeless □ General Pop.	□ PLHIV □ PUD/PWID □ SW □ TP □ MIG □ Homeless □ General Pop.		
France	□ MSM □ PLHIV □ PUD/PWID □ SW □ TP □ MIG □ Imprisoned □ Homeless	□ MSM □ PLHIV □ PUD/PWID □ SW □ TP □ MIG □ Homeless	Yes	Yes
Germany	<ul> <li>MSM</li> <li>PLHIV</li> <li>PUD/PWID</li> <li>SW</li> <li>TP</li> <li>MIG</li> <li>Imprisoned</li> <li>Homeless</li> <li>General Pop.</li> </ul>	□ MSM □ PLHIV □ PUD/PWID □ SW □ TP □ MIG □ Imprisoned □ Other (Refugees, Tourists, Paperless people)	Yes	No
Greece	☐ MSM ☐ PLHIV ☐ PUD/PWID ☐ SW ☐ TP ☐ MIG ☐ Imprisoned ☐ Homeless ☐ General Pop.	☐ MSM ☐ PLHIV ☐ PUD/PWID ☐ SW ☐ TP ☐ MIG ☐ Homeless ☐ General Pop. ☐ Other (Ex-prisoners)	Yes	No
Hungary	☐ MSM ☐ PLHIV ☐ PUD/PWID ☐ TP ☐ MIG	□ MSM □ PLHIV □ PUD/PWID □ SW □ TP □ MIG	Yes	Yes





	☐ Homeless	☐ Homeless		
l+alv	☐ General Pop.	☐ General Pop.	Yes	No
Italy	□ MSM	□ MSM	res	INO
	□ PLHIV	□ PLHIV		
	□ PUD/PWID	□ PUD/PWID		
	□SW	□ TP		
	□ TP	□ MIG		
	□ MIG	□ Imprisoned		
	□ Imprisoned	☐ General Pop.		
	☐ Homeless ☐ General Pop.			
Poland		□ MCM	No	Yes
Polanu	□ MSM	□ MSM	INO	res
	□ PLHIV	□ PLHIV		
	□ PUD/PWID	□ PUD/PWID		
	□SW	□ SW		
	☐ TP ☐ MIG	□ TP □ MIG		
Dt1	☐ Homeless	☐ General Pop.	V	NI -
Portugal	□ MSM	□ MSM	Yes	No
	□ PLHIV	□ PLHIV		
	□ PUD/PWID	□ PUD/PWID		
	□ SW	□ SW		
	□TP	□ TP		
	□ MIG	□ MIG		
	☐ Homeless	☐ Homeless ☐ General Pop.		
Romania	□MSM	□ MSM	No	Yes
Nomania	□ PLHIV	□ PLHIV	140	165
	□ PUD/PWID	□ PUD/PWID		
	□ SW	□ SW		
	□ TP	□ TP		
	□ MIG	□ MIG		
	☐ Homeless			
		☐ Homeless		
	☐ General Pop.	☐ General Pop.		
		☐ Other (Roma, street children, WSW)		
Slovakia	□MSM	□ MSM	No	No
	□ PLHIV	□ PLHIV		
	□ PUD/PWID	□ PUD/PWID		
	□ TP	□ SW		
	□ MIG	□TP		
	☐ Homeless	☐ Imprisoned		
	☐ General Pop.	□ Homeless		
Slovenia	☐ MSM	□ MSM	Yes	No
	□ PLHIV	□ PLHIV	. 55	10
	□ PUD/PWID	□ PUD/PWID		





	□ТР	□ТР		
	□ MIG	□ MIG		
Sweden	□MSM	□MSM	Yes	Yes
	□ PLHIV	□ PLHIV		
	□ PUD/PWID	□ PUD/PWID		
	□SW	□SW		
	□TP	□ TP		
	□ MIG	□ MIG		
	□ Imprisoned	☐ Imprisoned		
	□ Homeless	□ Homeless		
	☐ General Pop.	☐ General Pop.		
		r Organisations (NON-CORE)	I	
Austria	□MSM	□MSM	Yes (but under	Yes
Austria	☐ PLHIV (Aids Hilfen)	□ PLHIV	special	103
	□ PUD/PWID	□ PUD/PWID	conditions)	
	□ SW	□ SW	,,	
	□TP	□TP		
	□ MIG	□ MIG		
	☐ Imprisoned	☐ Imprisoned		
	□ Homeless	☐ Homeless		
	☐ General Pop.	☐ General Pop.		
	☐ Other (Ex-prisoners, queer	E deficite top.		
	refugees)			
Belgium	□MSM	□MSM	Yes	Yes
· ·	□ PLHIV	□ PLHIV		
	□ PUD/PWID	□ MIG		
	□SW	☐ General Pop.		
	□TP	·		
	□MIG			
	☐ Imprisoned			
	☐ Homeless			
	☐ General Pop.			
Croatia	□MSM	□MSM	No	Yes
	□ PLHIV	□ PLHIV		
	□ PUD/PWID	□ PUD/PWID		
	□SW	□SW		
	□TP	□ТР		
	□ MIG	□MIG		
	☐ Imprisoned	□ Homeless		
	□ Homeless	☐ General Pop.		
	☐ General Pop.			
Denmark	□MSM	□MSM	Yes	Yes
	□ PLHIV	□ PLHIV		
	□SW	□SW		
	□ТР	□TP		
Estonia	□MSM	□ PLHIV	Yes	Yes
	□ PLHIV	□ PUD/PWID		





	□ PUD/PWID	□SW		
	□SW	□ MIG		
	□TP	□ Imprisoned		
	□ MIG	□ Homeless		
	☐ Imprisoned	☐ General Pop.		
	□ Homeless			
	☐ General Pop.			
Finland	□MSM	□MSM	Yes	Yes
	□ PLHIV	□ PLHIV		
	□ PUD/PWID	□ PUD/PWID		
	□SW	□SW		
	□ТР	□TP		
	□ MIG	□ MIG		
	☐ Imprisoned	☐ Imprisoned		
	□ Homeless	□ Homeless		
		☐ General Pop.		
 Ireland	□MSM	□ MSM	No	Yes
	□ PLHIV	□ PLHIV		
	□ PUD/PWID	□ PUD/PWID		
	□ SW	□ SW		
	□ TP	□ TP		
	□ MIG	□ MIG		
	☐ Imprisoned	☐ Homeless		
	☐ Homeless	☐ General Pop.		
	☐ General Pop.	El Generat i op.		
Latvia	□ MSM	□MSM	Yes	Yes
Latvia	□ PLHIV	□ PLHIV	163	103
	□ PUD/PWID			
	□ SW			
	☐ Imprisoned			
 Lithuania	□ MSM	□MSM	No	Yes
Ertradriid	□ PLHIV	□ PLHIV	110	163
	□ PUD/PWID	□ PUD/PWID		
	□ SW	□ SW		
	□ TP	□TP		
	□MIG	□ MIG		
	☐ Homeless	☐ Imprisoned		
		☐ Homeless		
	☐ General Pop.			
Lucanahauma	☐ Other (Ex-prisoners)	☐ General Pop.	Vaa (b.uk.uadan	Yes
Luxembourg	□ MSM	□ MSM	Yes (but under	res
	☐ PLHIV	☐ PLHIV	special conditions)	
	□ PUD/PWID	□ PUD/PWID	condidons	
	SW	□ SW		
	□TP	□ТР		
	□ MIG	□ MIG		
	☐ Imprisoned	☐ Imprisoned		
	☐ Homeless	☐ Homeless		
	☐ General Pop.	☐ General Pop.		



Malta	□MSM	□MSM	No	Yes
	□ PLHIV	□ PLHIV		
	□ PUD/PWID	□TP		
	□SW	□ MIG		
	□TP	☐ General Pop.		
	□MIG			
	□ Imprisoned			
	□ Homeless			
	☐ General Pop.			
Netherlands	□MSM	□MSM	Yes	No
	□ PLHIV	□ PLHIV		
	□ PUD/PWID	□ PUD/PWID		
	□SW	□SW		
	□TP	□TP		
	□ MIG	□ MIG		
	□ Homeless	□ Homeless		
		☐ General Pop.		
Spain	□MSM	□MSM	Yes	No
	□ PLHIV	□ PLHIV		
	□ PUD/PWID	□ PUD/PWID		
	□SW	□SW		
	□ТР	□TP		
	□MIG	□ MIG		
	□ Imprisoned	□ Homeless		
	□ Homeless	☐ General Pop.		
	☐ General Pop.			